



# UNIPH

## PUBLIC HEALTH Bulletin

Volume 10 | Issue 2 | April–June, 2025



# UGANDA PUBLIC HEALTH BULLETIN

## April–June, 2025

**Dear Reader,**

We take great pleasure in welcoming you to Issue 2 Volume 10 of the Uganda Public Health Bulletin.



We aim to inform the district, national, and global stakeholders on disease outbreak investigations, public health surveillance, and interventions undertaken in detecting, preventing, and responding to public health events in Uganda.

In this issue, we present a variety of articles including:

Assessment of mpox severity, Uganda, November 2024–February 2025; Mpox knowledge, vaccine attitudes, and vaccine concerns among healthcare workers, Kampala Metropolitan Area, Uganda, February 2025; Mpox outbreak investigation in Mbarara City, Uganda, October 2024–March 2025; Investigation of yellow fever outbreak associated with swamp-based rice cultivation, Kibuku District, Uganda, December 2024; Knowledge, attitude, and practices of secondary school student leaders towards alcohol and other drug use, Uganda, July 2024; Uganda Public Health Fellowship-Laboratory Leadership Program support, achievements, and challenges experienced in response to an anthrax outbreak, Amudat District, June 2024; Uganda Public Health Fellowship-Laboratory Leadership Program support and achievements during a cholera outbreak response, Kasensero Landing Site, Kyotera District, Masaka Region, May 2024.

Should you have any questions or require additional information related to articles in this bulletin please contact us on: [pkwizera@uniph.go.ug](mailto:pkwizera@uniph.go.ug), [abbog@uniph.go.ug](mailto:abbog@uniph.go.ug), [enabatta@uniph.go.ug](mailto:enabatta@uniph.go.ug), [wopeli@uniph.go.ug](mailto:wopeli@uniph.go.ug), [lbulage@uniph.go.ug](mailto:lbulage@uniph.go.ug).

Thank you

### Editorial Team

**Dr. Alex Riolexus Ario |**

Director, UNIPH; Director, Uganda Public Health Fellowship Program, MoH, Editor in Chief, UPHB

**Lilian Bulage |**

Scientific Writer, Uganda Public Health Fellowship Program, MoH and Scientific Editor, UPHB

**Dr. Issa Makumbi |**

Deputy Director, UNIPH, MoH

**Paul Edward Okello |**

Country Coordinator, Data Impact Program, Uganda National Institute of Public Health, MoH

**Dr. Benon Kwesiga |**

Program Coordinator - Advanced Field Epi, Uganda Public Health Fellowship Program, MoH

**Dr. Richard Migisha |**

Field Coordinator - Advanced Field Epi, Uganda Public Health Fellowship Program, MoH

**Samuel Gidudu |**

Program Coordinator - Laboratory Leadership, Uganda Public Health Fellowship Program, MoH

**Patrick Kwizera |**

UPHFP - Advanced Epi Fellow, UNIPH, MoH

**Gertrude Abbo |**

UPHFP - Advanced Epi Fellow, UNIPH, MoH

**Esther Nabatta |**

UPHFP - LLP Fellow, UNIPH, MoH

**Wilfred Opeli |**

UPHFP - LLP Fellow, UNIPH, MoH

### Inside

02 **Assessment of mpox severity, Uganda, November 2024–February 2025**

08 **Mpox knowledge, vaccine attitudes, and vaccine concerns among healthcare workers, Kampala Metropolitan Area, Uganda, Feb, 2025**

18 **Yellow fever outbreak associated with swamp-based rice cultivation, Kibuku District, Uganda, December 2024**

26 **Knowledge, attitudes, and practices of secondary school student leaders towards alcohol and other drug use Uganda, July 2024**

## Assessment of mpox severity, Uganda, November 2024–February 2025

**Authors:** Emmanuel Mfitundinda<sup>1</sup>, Joyce Owens Kobusingye<sup>1</sup>, Emmanuel Okiror Okello<sup>1</sup>, Daniel Wenani<sup>1</sup>, Janet Lubega Kobusinge<sup>1</sup>, Patrick Kwizera<sup>1</sup>, Joanita Nalwanga<sup>1</sup>, Charity Mutesi<sup>1</sup>, Hannington Katumba<sup>1</sup>, Loryndah Olive Namakula<sup>1</sup>, Annet Mary Namusisi<sup>1</sup>, Bridget Ainembabazi<sup>1</sup>, Gertrude Abbo<sup>1</sup>, Richard Migisha<sup>1</sup>, Patricia Eyu<sup>1</sup>, Lilian Bulage<sup>1</sup>, Ivan Lukabwe<sup>2</sup>, Benon Kwesiga<sup>1</sup>, Alex Riolexus Ario<sup>1</sup>

**Institutional affiliations:** <sup>1</sup>Uganda National Institute of Public Health (UNIPH), Uganda Public Health Fellowship Program (UPHFP), <sup>2</sup>Uganda National Institute of Public Health (UNIPH), Health Informatics Fellowship Program

**\*Correspondence:** +256 777 166851, [emmamfitundinda@uniph.go.ug](mailto:emmamfitundinda@uniph.go.ug)

### Summary

**Background:** On July 24, 2024, Uganda's Ministry of Health confirmed an mpox outbreak, which spread nationwide, with 377 confirmed cases by November 1, 2024. Assessment for severity was suboptimal, yet it is useful for identifying risk factors for severe illness, evaluating efficacy of treatment modalities, and prioritizing care. We assessed for severity and its associated factors among confirmed mpox case-patients, November 2024–February 2025.

**Methods:** We conducted a cross-sectional study among all confirmed mpox case-patients who were admitted in isolation and treatment units of Entebbe, Nakasongola, and Mbarara, as well as in health facilities in Masindi and Mayuge districts that were most affected at the time. We used the mpox severity scoring system (MPSSS) tool to assess severity. The MPSSS tool is a 7-parameter numerical scoring tool. Each parameter is scored on a scale of 0–4; the total score ranges from 0–23. We used a cut off of  $\geq 7$  for severe disease. We used Wilcoxon rank-sum tests to compare the severity scores and background characteristics.

**Findings:** We investigated 244 case-patients. Of these, 128 (52%) were males; the median age was 29 years, interquartile range (IQR)=24–38, range=1 day–54. Of the total participants, 75% (185/244) presented with severe disease, and 30% (74/244) had underlying conditions, with living with HIV (LHIV) being the most common underlying condition (88%, 65/74). Among the participants, 5.7% (14/244) died, with 71% (10/14) of these having underlying conditions. The median severity score was 12.5, interquartile range of 7–16. Mpox case-patients with any underlying illness were more likely to have higher severity scores when compared to those without ( $p < 0.001$ ).

**Conclusion:** We found a high prevalence of mpox severity, with having an underlying illness increasing the likelihood of severe disease. We recommend prioritizing case-patients with underlying conditions for inpatient care and vaccination to protect them from severe mpox.

### Background

Mpox is a multisystemic disease affecting several organs of the body and in some cases leading to death. The clinical presentation of the disease differs by the route of exposure, immune status of the host, the strain of the virus and the dose of the virus. Additionally, the disease has variable clinical severity. People living with HIV (PLHIV) especially those with advanced disease, children  $< 5$  years of age, and pregnant women are more likely to develop severe disease and have higher case fatality rates. Clade Ib is more likely to cause severe disease compared to clade Ia and II (1). A study in New York City piloted an mpox Severity Scoring System (MPSSS) tool to guide health workers on severity assessment and also assessed validity of the tool. It was found to match with other surrogate measures of severity of the disease and to agree with other monitoring parameters (2).

On July 24, 2024, the Uganda Ministry of Health (MoH) through the National Emergency Operations Centre confirmed an mpox outbreak in Kasese District, Uganda. Mpox cases have since then continued to rise with spread to over 100 districts in the country. Some of the cases have presented in a very sick state.

Severity assessment has been suboptimal in the response, yet assessment for severity can be useful in identifying risk factors for severe illness, monitoring disease progression, and in evaluating efficacy of different treatment modalities. We estimated the prevalence of mpox severity and recommend evidence-based measures to prevent or reduce severity related to mpox, Uganda, November 2024–February 2025.

### Methods

Uganda neighbors the Democratic Republic of Congo (DRC) to the West, which had been experiencing an outbreak of mpox for more than a year before Uganda confirmed a case. Uganda is divided into 146 administrative units known as districts. It has a population of 45.9M people with a high HIV prevalence of about 1.2M PLHIV (3, 4).

We conducted a cross-sectional study of all mpox confirmed cases admitted in the isolation and treatment units during the study

period.

The study was conducted in Entebbe, Nakasongola, and Mbarara isolation and treatment units. We also collected data in health facilities in Mayuge and Masindi Districts. By the time of the study, the country was implementing isolation of all confirmed cases.

We included all cases confirmed to have had mpox using polymerase chain reaction (PCR) test for mpox.

To ascertain the degree of severity, we assessed all mpox cases identified using the adapted MPSSS tool. The MPSSS tool is a 7-parameter numerical scoring tool comprising number of lesions, number of body parts affected, confluence of the lesions, secondary bacterial infection, mucosal involvement, degree of pain and the optimal level of care for case-patients. Each parameter is scored on a scale of 0-4; the total score ranges from 0-23. We used a cutoff of  $\geq 7$  for severe disease. We also obtained information from the cases on their socio-demographics, comorbidities, and other clinical information such as pregnancy status for women from the case investigation forms (CIF).

We applied the MPSSS to obtain mpox severity scores. We described the cases and estimated the prevalence of mpox severity. Wilcoxon rank sum test was used to compare the severity scores among different groups of patients according to their background characteristics.

The Ministry of Health of Uganda gave the directive and gave approval to conduct this study. The Office of the Associate Director for Science at the US Centers for Disease Control and Prevention (CDC) Uganda determined that this research did not involve human subject research and that its primary intent was public health practice or disease control. Verbal informed consent was obtained from participants or, if the interviewee was a minor, guardians before the start of each interview.

## Results

We applied the adapted MPSSS tool to 224 confirmed mpox cases for severity.

The majority of the mpox cases presented with rash 100% (243/244), followed by fever 83% (203/244), local lymphadenopathy 67% (167/244), and sore throat 52% (126/244). Of the 244 cases, 30% (74/244) had comorbidities. Of the 74 cases who had underlying conditions, 88% (65/74) had HIV. The other underlying conditions included pregnancy, multidrug resistant tuberculosis (MDR TB), sickle cell disease, peptic ulcer disease, and hypertension. Of the 244 cases, 52% (128/244) were males, the median age was 29 years, interquartile range (IQR) =24-38, range=1day-54 years (Table 1).

**Table 1: Baseline characteristics of mpox patients during the mpox outbreak, Uganda, 2024–2025 (n=244)**

Characteristic	Frequency (n)	Percentage (%)
<b>Gender</b>		
Female	116	48
Male	128	52
<b>Occupation</b>		
Waitress	27	12
Vendor	24	11
Business person	23	10
Sex Worker	22	9.8
Shop Keeper	18	8.0
Agriculture	17	7.6
Student	15	6.7
Builder	10	4.5
Driver	10	4.5
Salon attendant	10	4.5
Others	48	20
<b>Age-group</b>		
0-5 years	8	3.3
5-17 years	14	5.7
18-29 years	104	43
30-41 years	88	36
42-53 years	29	12
54-65 years	1	0.41
<b>Median (IQR)</b>	29(24-38)	
<b>Underlying condition</b>		
No	170	64
Yes	74	36
<b>HIV status</b>		
Negative	155	70
Positive	65	30
<b>Pregnancy status</b>		
No	95	95
Yes	5	5
<b>Outcome</b>		
Alive	192	93
Deceased	14	6.8
<b>Severity</b>		
Mild	60	25
Severe	184	75

Severity of mpox

The majority of the cases were severe, 75% (184/224). The median severity score was 12.5 with a range of 1-23 with right-sided skewness (Figure 1). Out of the 224 cases, 6.8% of the cases died (14/224) (Table 1). Among these deaths, 71% (10/14) of them had comorbidities and 50% (7/14) scored 23/23 using the MPSSS tool. Of the 10 who had comorbidities, 9 had HIV infection and the other had sickle cell anemia. Among the deaths, most 43% (6/14) were aged 30-45years, followed by <5years of age who contributed 21% (3/14), 15-30 years of age contributed 14% (2/14), 45-60years of age contributed 14% (2/14), and 5-15 years of age contributed 1% (1/14).

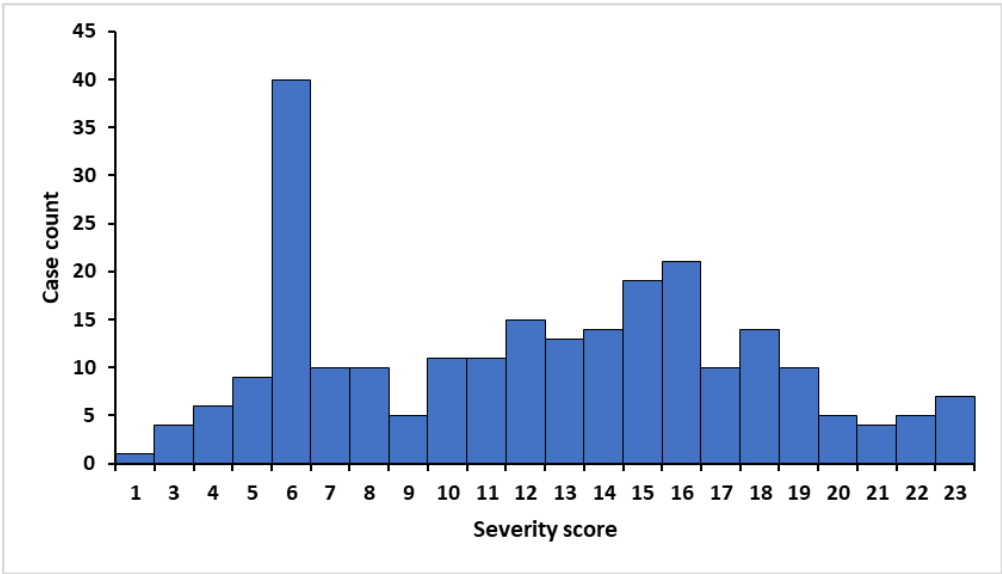


Figure 1: Distribution of the mpox cases by their severity score during the mpox outbreak, Uganda, 2024–2025

Mpox severity score and background characteristics

We analyzed the relationship between the background characteristics of the mpox patients and their severity scores using the Wilcoxon rank-sum test. We found no significant statistical difference when females were compared to males ( $p=0.72$ ). We categorized age into children (0-17 years) and adults ( $\geq 18$  years), and we found no statistical difference between the two groups but children were more likely to have higher severity scores ( $p=0.25$ ). Mpox patients with any underlying illness and PLHIV were more likely to have higher severity scores when compared to those without ( $p<0.005$ ). Pregnant women were more likely to have a higher severity score compared to non-pregnant women but with no statistical significance ( $p=0.58$ ) (Table 2).



**Table 2: Comparison of severity scores and the background characteristics of mpox cases, November 2024–February 2025, Uganda**

Characteristic	Frequency (n)	Rank-sum	Expected	p value
<b>Age</b>				
< 17 years	22	2,332	2,695	0.25
18–55 years	222	27,588	27,195	
<b>Gender</b>				
Female	116	15,481	15,680	0.72
Male	128	14,410	14,210	
<b>Pregnancy</b>				
Pregnant	7	279	245	0.59
Non-pregnant	93	4,475	4,508	
<b>Underlying illness</b>				
Yes	74	12,352	90,655	<0.001
No	170	17,359	20,825	
<b>HIV status</b>				
Positive	65	10,159	7,183	<0.001
Negative	155	14,151	17,128	

**Discussion**

Our findings contribute to further characterization of the current mpox pandemic, focusing on the severity of the disease. We found a high prevalence of severe mpox and a high proportion of deaths among the cases. We defined a severe disease using a severity score cut off  $\geq 7$  which demonstrated good predictive ability in settings with high HIV prevalence in a study that piloted the MPSSS tool(2). We recommend adopting the  $\geq 7$  cutoff in our setting and other similar settings given the high HIV prevalence. The high prevalence of severe mpox in this study was likely due to the high HIV prevalence in our setting. HIV has been found to be both a risk factor for mpox infection and also for severe mpox. Other studies have found similar findings, with PLHIV more likely to have severe presentations of mpox compared to those without HIV. Case-patients with HIV were also more likely to be hospitalized compared to those without HIV (5, 6).

In our study, the proportion of deaths among the cases was high, and living with HIV was a big contributor. These deaths also had high severity scores. Other studies have found a similar pattern of increased risk of death among PLHIV with mpox (5, 7). Prioritizing people with comorbidities for vaccination, especially PLHIV and other comorbidities, can protect them against severe disease. Cases with low severity scores and with no known comorbidities can be considered for home-based care and monitoring, whereas cases with higher scores would be prioritized for more inpatient care and close monitoring.

**Strengths**

To our knowledge, this was the first study to assess for severity of mpox in the country using the MPSSS tool. It has demonstrated consistency in the clinical presentation and outcome of mpox patients with their respective severity scores.

### Study limitations

We applied the MPSSS tool at one point in time and only updated for the outcome. Some changes could have occurred as the mpox disease progressed. There could also have been an overestimation of the scores due to subjective assessment of secondary bacterial infection on clinical basis for most of the cases without carrying out a culture and sensitivity.

### Conclusion

We found a high prevalence of mpox severity, with PHIV having an increased likelihood of severe disease. We recommend prioritizing case-patients with underlying conditions, especially PLHIV, for inpatient care and vaccination to protect them from severe mpox disease.

### Conflict of interest

The authors declared no conflict of interest.

### Authors' contribution

All authors contributed to the write-up and review of the bulletin. EM drafted the initial version of the bulletin. RM, PE, BK, LB, and ARA revised the manuscript for substantial intellectual content. EM, JOK, EOO, DW, JLK, PK, JN, CM, HK, LON, AMN, BA, and GA participated in the data collection and case investigations. RM, LB, BK, IL, PE, and ARA supervised the field data collection and reviewed the draft bulletin for substantial intellectual content. All authors read and approved the final bulletin.

### Acknowledgements

We acknowledge the support of the health workers and research assistants in the different isolation and treatment units who participated in assessment of the case-patients and the data collection. We also acknowledge the support of the Ministry of Health, Uganda for the logistical support in form of personnel protective equipment and the entire outbreak response.

### Copyright and licensing

All materials in the Uganda Public Health Bulletin are in the public domain and may be used and reprinted without permission; citation as to source, however, is appreciated. Any article can be reprinted or published. If cited as a reprint, it should be referenced in the original form.

### References

1. Clinical review of human mpox. *Clinical Microbiology and Infection*. 2023 Dec 1;29(12):1493–501.
2. Zucker J, McLean J, Huang S, DeLaurentis C, Gunaratne S, Stoeckle K, et al. Development and Pilot of an Mpox Severity Scoring System. *The Journal of Infectious Diseases*. 2024 Apr 15;229 (Supplement\_2):S229–33.
3. Uganda Bureau of Statistics. Uganda Bureau of Statistics 2024: The National Population and Housing Census 2024 – Preliminary Report, Kampala, Uganda [Internet]. 2024 Jul. Available from: <https://www.ubos.org/>
4. Ministry of Health (Uganda). Uganda Population-based HIV Impact Assessment 2020-2021 (UPHIA 2020-2021) final report [Internet]. Kampala, MoH, Uganda; 2024 Apr. Available from: <https://phia.icap.columbia.edu/>
5. Taha AM, Elrosasy A, Mahmoud AM, Saed SAA, Moawad WAET, Hamouda E, et al. The effect of HIV and mpox co-infection on clinical outcomes: Systematic review and meta-analysis. *HIV Medicine*. 2024;25(8):897–909. 2023 Jul 1;11(7):e1012–23.
6. Silva MST, Coutinho C, Torres TS, Peixoto EM, Bastos MO, Mesquita MB, et al. Mpox severity and associated hospitalizations among people with HIV and related immunosuppression in Brazil. *AIDS*. 2024 Jan 1;38(1):105. 2023 Jul 1;11(7):e1012–23.

7. Laurenson-Schafer H, Sklenovská N, Hoxha A, Kerr SM, Ndumbi P, Fitzner J, et al. Description of the first global outbreak of mpox: an analysis of global surveillance data. *The Lancet Global Health*.

## Mpox knowledge, vaccines attitude and vaccines concerns among healthcare workers ,Kampala Metropolitan Area, Uganda, February, 2025

**Authors:** Loryndah Olive Namakula<sup>1</sup>, Richard Migisha<sup>1</sup>, Benon Kwesiga<sup>1</sup>, Alex Riolexus Ario<sup>1</sup>

**Institutional affiliations:** <sup>1</sup>Uganda Public Health Fellowship Program, Uganda National Institute of Public Health, Ministry of Health, Kampala Uganda.

**\*Correspondence:** Tel: +256 774767115:

Email: Tel: 0777650580, Email: [olivenamakula@uniph.go.ug](mailto:olivenamakula@uniph.go.ug)

### Summary

**Background:** Vaccination is one of the key outbreak countermeasures against mpox. However, it is challenged by vaccine hesitancy. Not only are healthcare workers one of the most at risk populations prioritized for vaccination, they also play a crucial role in health education, health promotion and vaccine advocacy.

We assessed mpox knowledge, and vaccine attitudes and concerns among the healthcare workers in the Kampala Metropolitan area (KMA), Uganda, to guide the Mpox vaccination program.

**Methods:** We conducted a cross-sectional study using a semi-structured self-administered questionnaire among 423 healthcare workers. Kampala Metropolitan area was purposively selected as it had 74.6% of the Mpox cases in the country at the time. In each of the districts, the highest level of healthcare facility and a randomly selected primary-level-care facility were selected. A knowledge score of  $\geq 60\%$  was considered adequate knowledge, and an attitude score  $\geq 60\%$  was considered a good attitude.

**Results:** All the 423 study participants had heard about Mpox, but only 44% (186) had adequate knowledge about Mpox. Only 44% (186) were aware that Mpox vaccines exist. Most 68.3% (289) of the participants had a positive attitude towards the Mpox vaccines; 71% (300) believed the vaccines are effective, and 52% (219) believed they are safe. Complacency was low, and 79% (334) agreed that getting vaccinated would protect their loved ones. Forty-two percent (178) of the participants expressed concerns about the Mpox vaccine, especially; vaccine safety 80(45%), effectiveness 30(17%), the fact that they aren't well informed about the vaccines 34(19%), and possible interaction with Ebola infection 12(7%).

**Conclusion:** Less than half of the health care workers had adequate knowledge about mpox and key knowledge gaps which should be addressed were identified. Most of the health care workers had a positive attitude towards mpox vaccine, which set a good platform for advocacy. Health care concerns regarding the mpox vaccine were identified. Vaccines campaigns addressing the health care concerns could improve their attitude towards the vaccines and ultimately increase vaccines advocacy and intent to get vaccinated.

### Background

As of August 14, 2024, the World Health Organization (WHO) recommended and approved vaccines for Mpox. The vaccines can be administered as a pre-exposure prophylaxis for people at higher risk of getting Mpox, and can also be administered as post-exposure prophylaxis for people who have been in contact with someone with Mpox, within 4 days of exposure, or up to 14 days if the person has not developed symptoms yet(1). On January 21, 2025, the 10,000 doses of Mpox vaccine were delivered to Uganda(2).

According to the national situation report on mpox, as of January 22, 2025, 74.6% (1,646) of the 2,209 Mpox cases in the country were from the Kampala Metropolitan Area (KMA). In view of the limited vaccines, the Ministry of Health planned to conduct the vaccination in phases, prioritizing the most affected areas, and high-risk groups such as sex workers and healthcare workers among others. Noteworthy, Uganda has experienced vaccine hesitancy in the past, hindering the efforts to combat outbreaks (3-5)

Health care workers are not only one of the most at risk populations prioritized for mpox vaccination, they also play a key role in health education, health promotion and vaccines advocacy. Establishing the mpox knowledge, and vaccine attitudes and concerns among healthcare workers is crucial in guiding key talking points to address knowledge gaps and vaccine concerns to improve vaccine advocacy and intent to get vaccinated. We determined the mpox knowledge and vaccine attitudes and concerns among healthcare workers in the Kampala Metropolitan Area, Uganda, to guide the Mpox vaccination program



## Methods

We conducted a cross-sectional study among Healthcare workers (clinical and non-clinical) working at public hospitals in the KMA. In the context of limited vaccine supply and targeted vaccination, the study area, KMA, was purposively selected as it bore the biggest burden of mpox with 74.6% (1,646/2,209) of the cases in the country as of January, 22, 2025.

Using the Keish Leslie formula for cross-sectional studies we enrolled a total of 423 study participants.

We collected data on social demographic characteristics, knowledge on Mpox, as well as attitudes and concerns towards the mpox vaccine. Knowledge on mpox was assessed using seven questions; the signs and symptoms, mode of transmission, incubation period, possibility of re-infection, who is at higher risk of mpox, if mpox has specific treatment, and if it has a vaccine. Attitude towards the mpox vaccine was assessed using seven vaccine statements, and the participants asked if they had any concerns about the vaccine, those with concerns were requested to state them.

Knowledge on mpox: for the seven knowledge questions, “yes” was indicated as a correct answer and scored 1, and “no or don’t know” answers were scored 0. Three of the seven knowledge questions had multiple answers; leading to a maximum score of 22. A cut off point of 60% was set; one was considered to be knowledgeable about Mpox if they scored  $\geq 60\%$  and not knowledgeable if they scored  $\leq 59\%$ . Regarding attitude, the seven questions were scored on a 3-point Likert scale (disagree, agree and don’t know). The responses were scored 1 for those who agreed to positive statements and disagreed to negative statements, and a score of 0 for don’t know and no responses. A score of  $\geq 60\%$  was considered good attitude towards the Mpox vaccine, and a score of  $\leq 59\%$  was considered a negative attitude. Results on concerns about the mpox vaccine were presented using frequencies and proportions.

The Ministry of Health (MOH), Uganda, provided administrative clearance and authorized this study. The US Centers for Disease Control and Prevention provided a non-research determination (NRD) for non-human subjects. We sought verbal consent from respondents during data collection. Participants were told that their participation was voluntary and that there would be no negative consequences if they refused to participate (none declined). During data collection, respondents were assigned unique identifiers instead of names to protect their confidentiality. Information was stored in password-protected computers and was not shared with anyone outside the investigation team.

## Results

### **Socio-demographic characteristics of healthcare workers, Kampala Metropolitan Area, Uganda, February 2025**

A total of 423 participants were enrolled. The mean (SD) age of the study participants was  $31.6 \pm 7.6$ , and slightly over half 59% (250) were female. Most 62.4% (264) of them had been health workers for  $< 5$  years, and the majority 84% (354) had received the Covid-19 vaccine (Table 1).

**Table 1: Socio-demographic characteristics of healthcare workers, Kampala Metropolitan Area, Uganda, February 2025**

Social demographic characteristic	Frequency (N=423)	Percentage (%)
<b>Sex</b>		
Female	250	59
Male	173	41
<b>Age</b>		
20-30	233	55
31-40	141	33
>40	49	12
<b>Marital status</b>		
Single	185	43.7
Married	227	53.7
Divorced/separated/widowed	11	2.6
<b>Level of education</b>		
Certificate	170	40
Diploma	123	29
Degree	111	26
Masters or PHD	19	5
<b>Healthcare role</b>		
Non-clinical (administrators, janitors, security, etc.)	72	17
Allied health (Pharmacy, laboratory, physiotherapy)	78	19
Nurses and Midwives	209	49
Doctors	64	15
<b>Health facility level</b>		
District and Primary-care facilities	142	34
Regional Referral Hospital	123	29
National Referral Hospital	158	37
<b>Years in healthcare service</b>		
<5	264	62.4
5-10	103	24.4
>10	56	13.2
<b>Comorbidities</b>		
Yes	39	9
No	384	91
<b>Did you get the COVID-19 vaccine?</b>		
Yes	354	84
No	39	16

### Mpox knowledge

All of the participants had heard about mpox, but only 44% had adequate knowledge about mpox. Over 115(27%) knew all the signs and symptoms, 49 (12%) correctly stated all the modes of transmission, 93(22%) correctly stated the different categories of people at a higher risk of getting mpox, 110 (26%) correctly stated the different categories of people at a higher risk of getting worse outcomes, 186 (44%) were aware that mpox vaccines exist, 187 (44.2%) correctly stated the incubation period, 225(53%) were aware that one can get re-infected with mpox, and 212(50%) correctly stated that there is no specific medication for mpox.

### Attitude towards the mpox vaccine

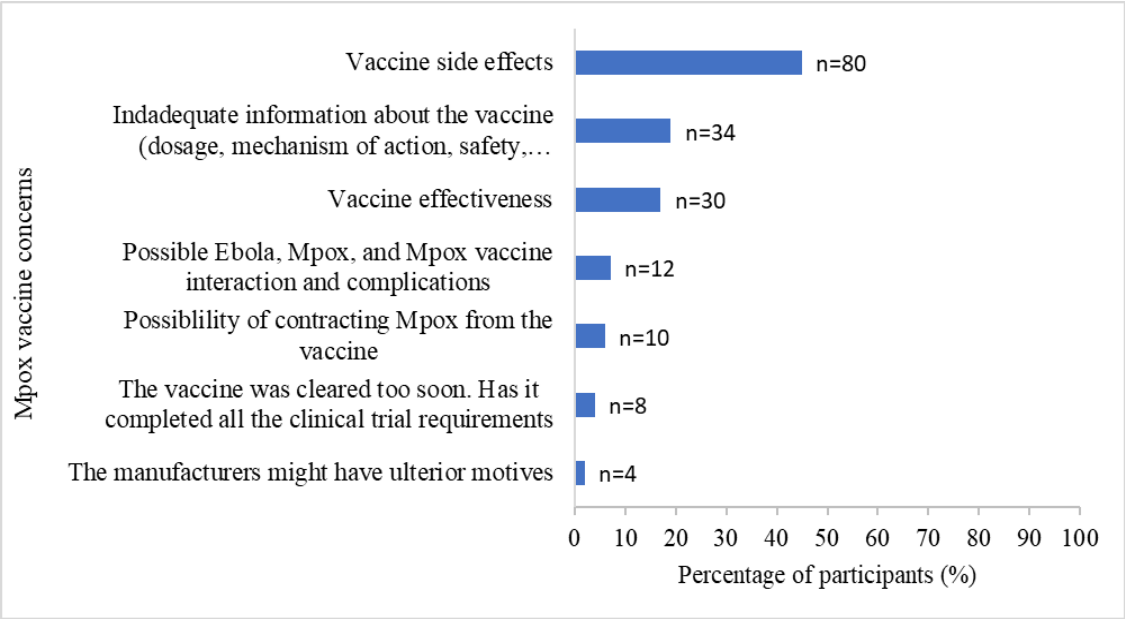
Most 289 (68.3%) of the study participants had a positive attitude towards the mpox vaccine. Most expressed confidence in the mpox vaccine; 300 (71%) believed that the vaccine is effective, and 219 (52%) believe that it is safe. Complacency was low; only 91 (22%) agreed that mpox is not severe enough to warrant vaccination, and 19% (81) believed that their immune system is strong enough to obviate the need for vaccination. A strong sense of collective responsibility was also observed, with 79% (334) of the participants agreeing that vaccination contributes to the protection of others in the community (Table 2).

**Table 2: Attitudes towards the mpox vaccine among health care workers, Kampala Metropolitan Area, Uganda, February 2025**

(Attitude statement: n=423)	Agree n (%)	Disagree n (%)	Don't know n (%)
The Mpox vaccine is safe	219 (52)	64 (15)	140 (33)
The Mpox vaccine is effective in protecting me against Mpox	300 (71)	123 (29)	-
Getting the Mpox vaccine will protect me and my loved ones against Mpox	334 (79)	89 (21)	-
There are better ways of preventing Mpox than vaccination	264 (62)	159 (38)	-
Mpox is not so severe that I should get vaccinated	91 (22)	332 (78)	-
My immune system is strong, I don't need to get the Mpox vaccine	39 (9)	239 (57)	-
Getting more information about the Mpox vaccine will make me more willing to get vaccinated	239 (57)	39 (9)	145 (34)

### Concerns about the mpox vaccine

When asked if they had any concerns about the mpox vaccine, 178 (42%) of the study participants expressed concerns about the mpox vaccine. The participants were concerned about possible side effects from the vaccine 80(45%), the fact that they had not receive enough information about the mpox vaccine 34(19%), vaccine effectiveness 30(17%), and possible interaction between the vaccine, mpox infection, and Ebola infection 12(7%) as there was an Ebola outbreak at the time, the speed at which the vaccine was cleared for use 8(4%), and the fact that the government might have had ulterior motives for vaccinating the population 4(2%) (Figure 1).



**Figure 1: Concerns about the mpox vaccine among healthcare workers, Kampala Metropolitan Area, Uganda, February 2025**

**Discussion**

Less than half of the participants had adequate knowledge about mpox, and only 44% were aware that mpox vaccines exist. When informed that mpox vaccines do exist, most of the participants had a positive attitude towards the vaccines; majority expressed confidence in the vaccine, there was low compliancy, and a strong sense of collective responsibility was observed. Forty-two percent of the participants expressed concerns about the mpox vaccine, specifically regarding vaccine side effects, vaccine effectiveness, the possible interaction between mpox, the mpox vaccine, and ebola disease, and the fact that they didn't have enough information about the mpox vaccines.

The finding that only 44% were knowledgeable about the Mpox is consistent with what has been found elsewhere(6, 7). The fact that there were some knowledge gaps identified is concerning, especially since this study was conducted six months into the outbreak in Uganda, and years since it was declared a Public Health Event of International Concern. More than half of the healthcare workers weren't aware that mpox vaccine exist. This is particularly concerning as healthcare workers are responsible for health education, and ultimately vaccine advocacy. Furthermore, healthcare workers are one of the most at-risk populations and hence they are prioritized for vaccination.

The healthcare workers expressed a good attitude towards the mpox vaccine. A positive attitude towards a vaccine has been known to positively influence vaccine advocacy and willingness to recommend the vaccine, as well as one's intention to get vaccinated.(8) This study highlights the concerns the healthcare workers have about the mpox vaccine, which provide information on key talking points for vaccination campaigns. Addressing these concerns in the vaccine campaign program could increase vaccine advocacy, and willingness and intent to get vaccinated. This can also increase the knowledge base among the healthcare workers and facilitate sharing of facts to their patients and the population at large.

### Study limitations

Including only the participants on duty on the day of the interview could have introduced a selection bias. However, we checked and established that for most of the health facilities, the healthcare workers work day and night duties in turns, giving almost every healthcare worker an equal probability of being on a day duty shift on the day of the interview.

### Conclusion

Less than half of the healthcare-workers had adequate knowledge about mpox, and key knowledge gaps to be addressed were identified. Most of the healthcare-workers had a positive attitude towards the mpox vaccine, which set a good platform for advocacy. The study also highlighted the healthcare-workers' concerns regarding the Mpox vaccine. Mpox vaccine campaigns addressing the healthcare-workers' concerns could improve their attitude towards the vaccine, and ultimately increase vaccine advocacy and intention to get vaccinated.

### Competing interests

The authors declare no competing interests, be it financial or personal.

### Author contribution

LON: Participated in the conception, design, analysis, and interpretation of the study results, drafted the bulletin; RM, BK, ARA reviewed the report and bulletin for intellectual content and scientific integrity.

### Acknowledgment

The authors extend their gratitude to the staff of Uganda Public Health Fellowship Program for their technical support. The authors also acknowledge the support of the teams at the different health facilities which participated in the study, and the study participants who volunteered the information.

### Copyright and licensing

All materials in the Uganda Public Health Bulletin are in the public domain and may be used and reprinted without permission. However, citation as to source is appreciated. Any article can be reprinted or published. If cited as a reprint, it should be referenced in the original form.

### References

1. WHO. Mpox: Vaccines 2025 [Available from: <https://www.who.int/news-room/questions-and-answers/item/mpox-vaccines>.
2. Health EUP. HERA delivers mpox vaccines to support Uganda's outbreak response 2025 [Available from: [https://health.ec.europa.eu/latest-updates/hera-delivers-mpox-vaccines-support-ugandas-outbreak-response-2025-01-21\\_en](https://health.ec.europa.eu/latest-updates/hera-delivers-mpox-vaccines-support-ugandas-outbreak-response-2025-01-21_en).
3. Kabagenyi A, Wasswa R, Nannyonga BK, Nyachwo EB, Kagirita A, Nabirye J, et al. Factors associated with COVID-19 vaccine hesitancy in Uganda: a population-based cross-sectional survey. *International Journal of General Medicine*. 2022;15:6837.
4. Bongomin F, Olum R, Andia-Biraro I, Nakwagala FN, Hassan KH, Nassozi DR, et al. COVID-19 vaccine acceptance among high-risk populations in Uganda. *Therapeutic Advances in Infectious Disease*. 2021;8:20499361211024376.
5. Kanyike AM, Olum R, Kajjimu J, Ojilong D, Akech GM, Nassozi DR, et al. Acceptance of the coronavirus disease-2019 vaccine among medical students in Uganda. *Tropical medicine and health*. 2021;49(1):37.



6. Ajayi PO, Esan DT, Ipinnimo TM, Olanrewaju MT, Solomon OO, Atanda-Owoeye OO. Knowledge and awareness of human mpox infection among healthcare workers: a cross-sectional study in south-western Nigeria. *Asian Pacific Journal of Tropical Medicine*. 2023;16(6):245-52.
7. Jahromi AS, Jokar M, Sharifi N, Kashkooli S, Rahmanian K, Rahmanian V. Global knowledge and attitudes towards mpox (monkey pox) among healthcare workers: a systematic review and meta-analysis. *International Health*. 2024;16(5):487-98.
8. Mahameed H, Al-Mahzoum K, AlRaie LA, Aburumman R, Al-Naimat H, Alhiary S, et al. Previous vaccination history and psychological factors as significant predictors of willingness to receive mpox vaccination and a favorable attitude towards compulsory vaccination. *Vaccines*. 2023;11(5):897.

## Mpox outbreak investigation in Mbarara City, Uganda, October 2024–March 2025

**Authors:** Patrick Kwizera<sup>1\*</sup>, Charity Mutesi<sup>1</sup>, Janet Lubega Kobusinge<sup>1</sup>, Richard Migisha<sup>1</sup>, Benon Kwesiga<sup>1</sup>, Alex Riolexus Ario<sup>1</sup>

**Institutional affiliations:** <sup>1</sup>Uganda Public Health Fellowship Program-Field Epidemiology Training Program - Uganda National Institute of Public Health, Kampala, Uganda

**Correspondence\*:** Tel: +256 782 822 220, Email: [pkwizera@uniph.go.ug](mailto:pkwizera@uniph.go.ug)

### Summary

**Background:** Uganda has reported multiple mpox outbreaks, including in Mbarara City, a densely populated urban center in western Uganda. The first mpox case in Mbarara was confirmed in October 2024. By February 2025, the city had recorded 188 cases. We estimated the scope of the outbreak, identified transmission risk factors, and recommended control and prevention measures.

**Methods:** We conducted a descriptive epidemiological investigation in Mbarara City from October 2024 to March 2025. Mpox cases were classified as suspected, probable, or confirmed based on Uganda Ministry of Health and World Health Organization case definitions. Data were collected through active case finding, interviews and medical record reviews. Analyses included person, place, and time distribution.

**Results:** A total of 304 mpox cases were reported, yielding an overall attack rate of 127 per 100,000 population. Males were more affected (137/100,000) than females (118/100,000). Nyamitanga Division had the highest attack rate (223/100,000), while Nyakayojo had the lowest (39/100,000). Common symptoms included skin lesions (99%), swollen lymph nodes (91%), and sore throat (73%). The index case, a 35-year-old male, reported unprotected sexual contact prior to illness onset and tested positive on October 14, 2024. The outbreak peaked with 12 new cases on March 5, 2025. Two deaths occurred, both in HIV-positive females.

**Conclusion:** We confirmed the first documented mpox outbreak in Mbarara City, with widespread transmission and elevated attack rates in more densely populated divisions. These findings underscore the urgent need for strengthened surveillance, early case detection, and targeted risk communication. Integrating mpox screening and education into existing HIV and sexual health services could enhance future outbreak prevention and control in urban areas.

### Background

In Uganda, the first identified known human case were declared on July 24, 2024, in Kasese District (1). The Ministry of Health (MoH) reported that the two cases were imported and originated from the Democratic Republic of Congo (DRC). Following this, mpox spread to other districts and cities in Uganda. On October 11, 2024, the first two cases in Mbarara were reported: a 28-year-old female and a 35-year-old male. Both cases were confirmed on October 14, 2024. The cases increased to 188 mpox cases by February 2025 prompting national response team to intervene and support Mbarara City. We estimated the scope of the mpox outbreak, assessed risk factors for transmission, and recommended evidence-based control and prevention measures

### Methods

Mbarara City is situated around 270 kilometers (roughly 168 miles) to the southwest of Kampala, the capital of Uganda. The city has a population of approximately 238,500 people, according to local statistics. Mbarara City is widely recognized as a major hub of trade, industry, and administration in Western Uganda.

We defined mpox cases as suspected, probable or confirmed cases using the standard case definition by the Ministry of health, Uganda and the World Health Organization(2,3).

We line listed cases using the snowball method where individuals in the community with already existing symptoms led us to others.

We performed descriptive epidemiology on the line-listed case-patients. Case-patients were described by time, place, person characteristics.

A total of 304 samples from the skin lesions were collected and transferred to the testing laboratory using the hub system. Mpox confirmation was based on identification of mpox by PCR.

This outbreak investigation was in response to a public health emergency and was therefore determined to be non-research. The Ministry of Health (MoH) gave permission to investigate this outbreak. The Office of the Associate Director of Science, US CDC/Uganda determined that this activity was not human subject research and that its primary intent was public health practice or disease control activity (specifically, epidemic or endemic disease control activity). Prior to the data collection, informed consent was obtained from all the participants who were aged 18 years or older (legal age in Uganda). For those below 18 years, consent was sought from their parents/guardians and assent was also obtained from them to participate in the study.

Results

Descriptive epidemiology

Between October 2024 and March 2025, a total of 304 cases were documented in Mbarara City. The majority of cases 152 (50%) occurred in individuals aged 15–30 years, followed by 123 (41%) in the 30–45-year age group. Cases who were below 15 years accounted for 4 (1%), while those over 45 years comprised 25 (8%). Males accounted for 161 cases (53%), and females for 143 (47%). Among 304 mpox cases, the most commonly reported symptoms were lesions 301(99%), swollen lymph nodes 278(91%), and sore throat 221(73%) (Figure 1). The overall attack rate (AR) in Mbarara City was 127 per 100,000. Males more affected (AR=137 per 100,000) compared to females (AR=118 per 100,000). The highest division-specific attack rates were observed in Nyamitanga (223/100,000) and Kakiika (219/100,000). These were followed by Kakoba (AR=170/100,000), Biharwe, Kamukuzi, and Nyakayojo (AR=75, 70, and 39/100,000, respectively). Exposure sources were largely unknown, with 213 cases (70%) reporting no identifiable exposure. Among known exposures, sexual contact was the most common, with 89 (29%) cases. Other exposures included contact with cases in public transport and hospital exposure, each accounting for one case (0.3%). Regarding comorbidities, 52(17%) cases were HIV-positive, 92 (30%) were HIV-negative, and the HIV status was unknown for 160 (53%) cases.

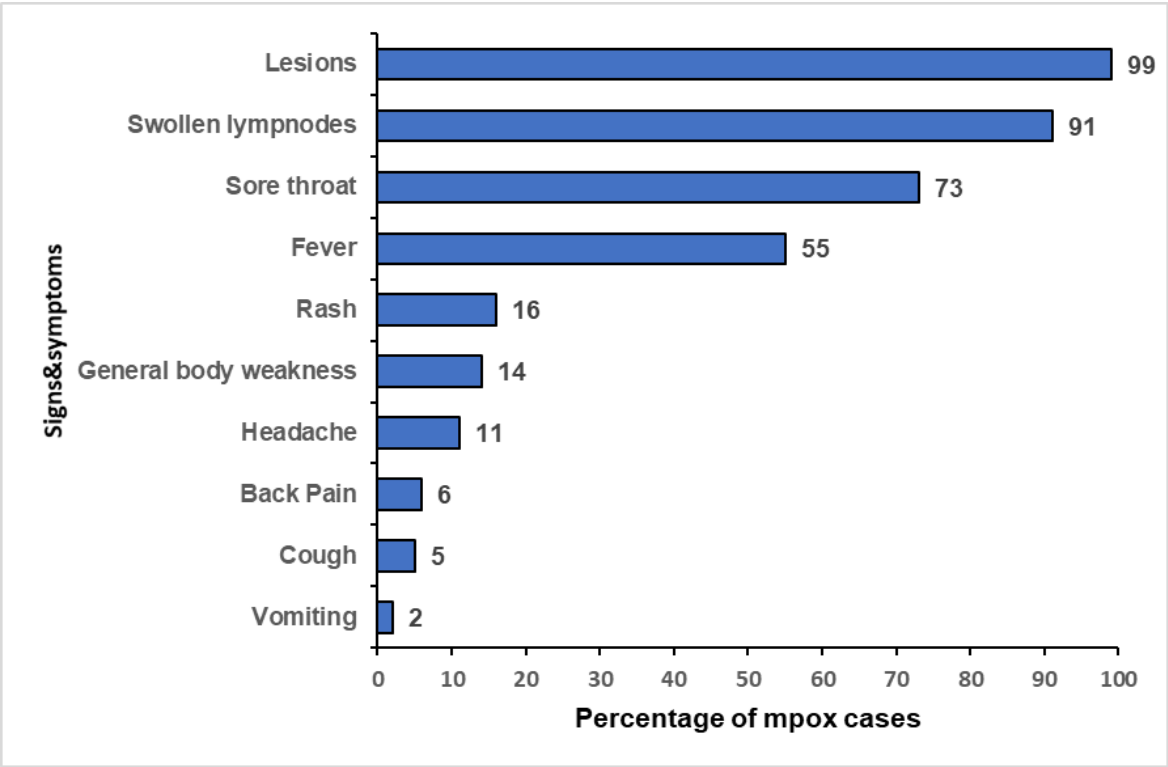
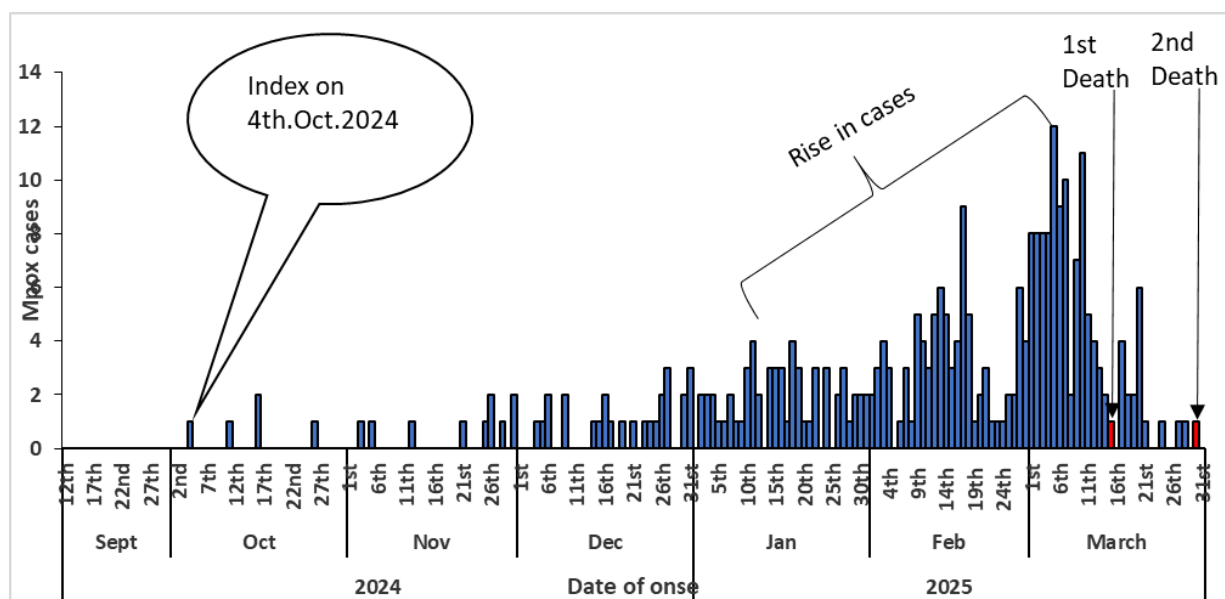


Figure 1: Distribution of clinical symptoms of mpox cases during mpox outbreak, Mbarara City, October 2024–March 2025 (n=304)

On October 6, 2024, a 35-year-old man from Nyarubanga parish, Mbarara City, sought medical attention after developing a fever for two days, followed by a generalized rash and swollen lymph nodes. The index reported to have had hard random sex with an unknown girl he picked from the club. Despite initial treatment with antibiotics from the clinics, his condition worsened, and he was referred to Mbarara Regional Referral Hospital (MRRH) on October 11, 2024, where lesion swab samples were collected and confirmed positive for mpox on October 14, 2024. This case marked the start of the outbreak in Mbarara. The outbreak continued to escalate, with cases increasing to 41 in December 2024. By January 2025, the number of cases significantly increased to 99 and reached the notable peak of 188 in February 2025. In response to the rising cases, the Ministry of Health responded on March 4, 2025, acknowledging the ongoing rise in cases and calling for enhanced surveillance and more public awareness. The outbreak peaked in early March 2025, with 12 cases reported on March 5. Two deaths occurred first one on March 15, 2025, a 24-year-old HIV positive female. The second one occurred on March 30, 2025, a 25-year-old HIV positive female. Cases decreased towards end of March 2025 (Figure 2).



**Figure 3: Distribution of mpox cases by time in Mbarara City, October 2024–March 2025**

## Discussion

This outbreak marked the first confirmed mpox occurrence in Mbarara City, with cases across all six divisions, indicating urban community transmission. The index case had classical mpox symptoms and a history of sexual contact, aligning with prior findings on sexual exposure as a transmission route (4,5). Higher case concentrations in densely populated, socially active divisions support existing evidence that crowding and social interaction facilitate mpox spread in urban settings (6,7).

Males were more affected than females. This sex distribution is consistent with findings from previous studies, which have noted similar patterns of disproportionate impact (8).

Clinically, most cases presented with characteristic features of mpox, including skin lesions, lymphadenopathy, and sore throat. These findings are consistent with previously described symptom profiles in both endemic and non-endemic settings (9–11).

The majority of cases were mild and moderate cases. However, the death of a female with underlying immunosuppression highlights the heightened vulnerability of certain populations. This observation reinforces earlier findings that individuals with compromised immune systems such as those living with HIV, are at increased risk of severe outcomes (12).

## Study limitations

The study relied on self-reported exposure histories, which may be biased. Over half of the cases had unknown HIV status, limiting analysis of disease severity in immunocompromised individuals. As a descriptive study, it could not establish causal relationships.

## Conclusion

This outbreak showed the potential for rapid mpox spread in densely populated urban settings, especially among young adults and immunocompromised people. Early detection and tailored interventions are critical for managing urban mpox outbreaks. Mpox screening should be integrated into sexual and reproductive health services, especially for people living with HIV. Strengthening community-based surveillance and targeted awareness in high-density areas is essential for outbreak control.

## Conflict of Interest

The authors declared no conflict of Interest

## Author contribution

PK, CM, JLK, BK, RM, ARA conceived and designed the study. PK, CM, JLK contributed to data collection, cleaning and analysis. PK, CM, JLK, BK, RM, ARA took lead in developing the bulletin. All authors contributed to the final draft of the bulletin. All the authors read and approved the final bulletin.

## Acknowledgments

We extend our appreciation to Mbarara Regional Referral Hospital, City surveillance focal person for the technical and administrative support during the investigation.

## Copyright and licensing

All materials in the Uganda Public Health Bulletin are in the public domain and may be used and reprinted without permission; citation as to source, however, is appreciated. Any article can be reprinted or published. If cited as a reprint, it should be referenced in the original form.

## Reference

1. Mpox Outbreak in Uganda Situation Update - 10 October 2024 | WHO | Regional Office for Africa [Internet]. [cited 2025 Apr 2]. Available from: <https://www.afro.who.int/countries/uganda/publication/mpox-outbreak-uganda-situation-update-10-october-2024>
2. Surveillance, case investigation and contact tracing for Monkeypox: Interim guidance [Internet]. [cited 2025 Jun 20]. Available from: <https://www.who.int/publications/i/item/WHO-MPX-Surveillance-2024.1>
3. MINISTRY OF HEALTH. Uganda Mpox Case Management Interim guidance. 2024.
4. Ogoina D, Yinka-Ogunleye A. Sexual history of human monkeypox patients seen at a tertiary hospital in Bayelsa, Nigeria. *Int J STD AIDS*. 2022 Sep 1;33(10):928–32.
5. Sypsa V, Mameletzis I, Tsiodras S. Transmission Potential of Human Monkeypox in Mass Gatherings. *Open Forum Infect Dis*. 2022 Oct 25;9(11):ofac501.
6. Han L, Qiang ,Yi, Ma ,Cong, Li ,Xiang, Salim ,Zakaria, Bhandari ,Radhika, et al. Spatial Pattern and Socioeconomic Factors of 2022 Monkeypox Outbreak in the United States. *The Professional Geographer*. 0(0):1–12.
7. Akingbola A, Adegbesan CA, Adewole O, Idahor C, Odukoya T, Nwaeze E, et al. Understanding the resurgence of mpox: key drivers and lessons from recent outbreaks in Africa. *Trop Med Health*. 2025 Apr 3;53:47.
8. Mpox outbreak investigation at Sowe Island, Mukono District, Uganda, August–November 2024 - UNIPH [Internet]. [cited 2025 Apr 17]. Available from: <https://uniph.go.ug/mpox-outbreak-investigation-at-sowe-island-mukono-district-uganda-august-november-2024/>
9. Mpox [Internet]. [cited 2024 Dec 19]. Available from: <https://www.who.int/health-topics/mpox>
10. CDC. Mpox. 2024 [cited 2025 Apr 17]. Signs and Symptoms of Mpox. Available from: <https://www.cdc.gov/mpox/signs-symptoms/index.html>
11. Abaza H, Agadi K, Anand A, Elsaid M. Clinical Manifestations of Monkeypox. *Adv Exp Med Biol*. 2023;1410:7–11.
12. Yinka-Ogunleye A, Dalhat M, Akinpelu A, Aruna O, Garba F, Ahmad A, et al. Mpox (monkeypox) risk and mortality associated with HIV infection: a national case–control study in Nigeria. *BMJ Glob Health*. 2023 Nov 30;8(11):e013126.



## Investigation of yellow fever outbreak associated with swamp-based rice cultivation, Kibuku District, Uganda, December 2024

**Authors:** Annet Mary Namusisi<sup>1\*</sup>, Daniel Wenani<sup>1</sup>, Paul Edward Okello<sup>1</sup>, Richard Migisha<sup>1</sup>, Fred Nsubuga<sup>2</sup>, Benon Kwesiga<sup>1</sup>, Alex Riolexus Ario<sup>1</sup>

**Institutional affiliations:** <sup>1</sup>Uganda Public Health Fellowship Program, Uganda National Institute of Public Health, Kampala, Uganda; <sup>2</sup>Uganda National Expanded Program on Immunization, Ministry of Health Uganda, Kampala, Uganda

**Correspondence\*:** Tel: +256785859760, Email: [annetnamusisi@uniph.go.ug](mailto:annetnamusisi@uniph.go.ug)

### Summary

**Background:** In August 2024, the Uganda Ministry of Health was notified of three laboratory-confirmed yellow fever cases in Kibuku District. We estimated the outbreak scope, characterized cases, assessed transmission risk factors, and recommended evidence-based control measures.

**Methods:** We defined a suspected case as acute onset of fever plus  $\geq 2$  of the following symptoms: altered mental state, abdominal pain, diarrhea, vomiting, headache, unexplained bleeding and jaundice, in a resident of Kibuku District from June 1-December 31, 2024. We defined a probable case as a suspected case with positive IgM for YF specific antibodies and is unvaccinated against yellow fever. A confirmed case was defined as a probable case with a positive Plaque Reduction Neutralization Test (PRNT). We conducted case-patient reviews, reviewed medical records, conducted risk assessment, obtained samples from suspected case-patients and shipped them to the Uganda Virus Research Institute (UVRI) for testing.

**Results:** We identified 3 confirmed, 4 probable, and 35 suspected cases, with no deaths. The mean age among probable and confirmed cases was 12 years. Common symptoms included fever (100%), headache (100%), jaundice (60%), and abdominal pain (60%). All confirmed cases were from Kasasira Subcounty and were unvaccinated. All reported rice farming near swampy areas, indicating likely exposure to infected mosquitoes. One probable case was identified in December, suggesting ongoing transmission.

**Conclusion:** Sylvatic yellow fever outbreak occurred in Kibuku District. The outbreak was linked to exposure to mosquito bites during rice cultivation and no vaccination. We recommend strengthening routine yellow fever vaccination and implementing targeted vector control in high-risk swampy areas.

### Background

Yellow fever is an acute viral hemorrhagic disease caused by a flavivirus in the *Flaviviridae* family (1). It is transmitted to humans through the bite of infected *Aedes* or *Haemagogus* mosquitoes, and occurs in three main transmission cycles: sylvatic (jungle), intermediate (savannah), and urban (2, 3). The disease has 2 phases; the acute phase characterized by fever, muscle pain, backache, rigors, loss of appetite, nausea, vomiting and abdominal pain; the toxic phase is characterized by jaundice, abdominal pain with vomiting, unexplained bleeding from the mouth, nose, eyes and stomach, appearing in vomit, urine and faeces. Yellow fever has no cure but prevention is mainly by vaccination (4).

Uganda is located within the yellow fever endemic zone (5). Since 2016, multiple districts in Uganda, including Masaka, Wakiso, Buikwe, and Bundibugyo, have reported outbreaks (6). In October 2022, Uganda introduced mandatory yellow fever vaccine into the routine immunization schedule, given at nine months of age (7). Despite the vaccination campaigns conducted, gaps in coverage and surveillance leave some population at risk.

On August 13, 2024, the Uganda Ministry of Health (MoH) was notified of three positive yellow cases from Kasasira Primary School, Kibuku District. We estimated the scope of the outbreak, characterized the cases, assessed associated risk factors for transmission, and evaluated the presence of active viral transmission.

## Methods

The outbreak occurred in Kibuku District, Eastern Uganda. Kibuku District is characterized by an extensive network of wetlands associated with Mpologoma River(8). These wetlands facilitate extensive rice farming, fishing, and subsistence agriculture.

We defined a suspected case as acute onset of fever plus  $\geq 2$  of the following symptoms: altered mental state, abdominal pain, diarrhea, vomiting, headache, unexplained bleeding and jaundice, in a resident of Kibuku District from June 1-December 31, 2024. A probable case was defined as a suspected case with positive IgM for YF specific antibodies and is unvaccinated against yellow fever. A confirmed case was defined as a probable case with positive Plaque Reduction Neutralization Test (PRNT).

We visited the health facility that had confirmed yellow fever cases and other health facilities within Kibuku District. We further conducted case search in the affected community. We reviewed medical records of identified cases and conducted interviews using a case investigation form we designed. We line-listed suspected cases and took off blood samples for a yellow fever test from Uganda Virus Research Institute.

We conducted an environmental assessment to identify possible risk factors of yellow fever transmission. We observed the farm lands where confirmed cases cultivated from and determined the distance of their homes from the farm lands.

We conducted six case interviews using a yellow fever case investigation form. Case-patients were interviewed on potential risk factors that occurred prior to symptom onset.

We trapped mosquitoes from around the homesteads and farmlands of the three confirmed cases to identify their species and morphology. We collected water samples from swamps close to the confirmed cases' homes to facilitate our findings about the presence of Aedes mosquito species in the homesteads.

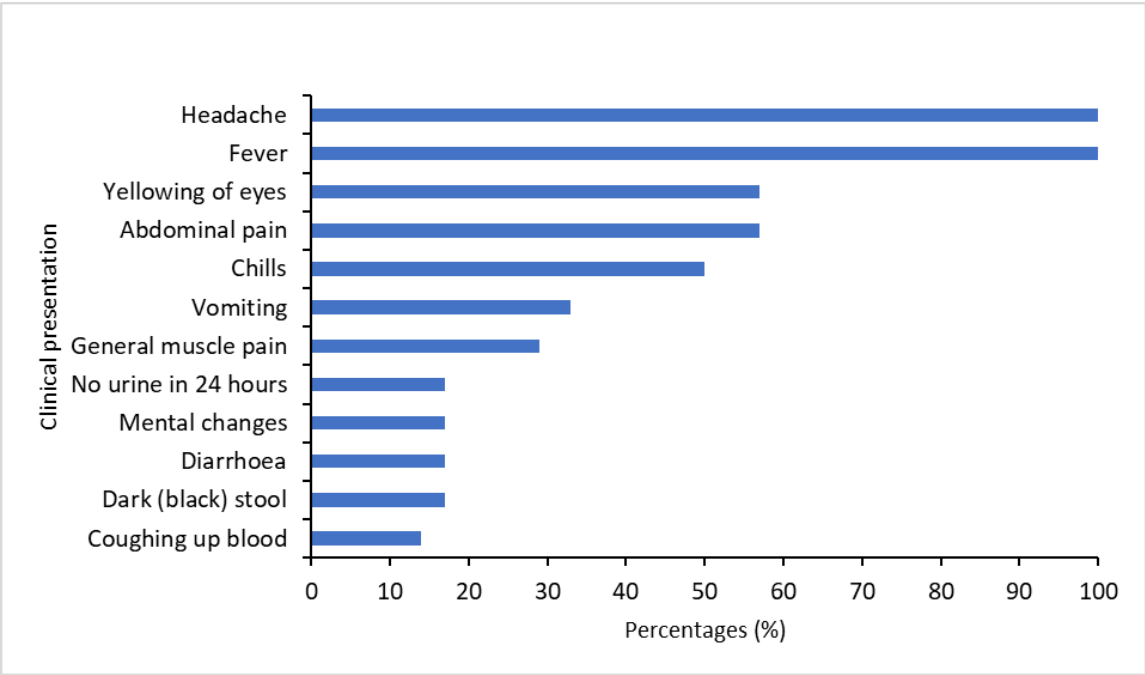
We performed descriptive epidemiology and described data by person, place and time. We analyzed data on only 7 cases.

Approval to conduct this project under the Non-Research Determination criteria was obtained from the U.S Centers of Disease Control and Prevention (CDC). We sought authorization from the District Health Office and health facility In-charges, to access case-patients' medical records. Informed consent and verbal assent were sought from the case-patients prior to conducting interviews.

## Results

### Descriptive epidemiology

Between June and December 2024, we identified a total of 42 yellow fever case-patients in Kibuku District: 3 confirmed, 4 probable, and 35 suspected. Their mean age was 12years (10-14). Most were female, 6 (86%), muslim by religion 5 (71%), and were from Kasasira town council 5 (71%). All the case-patients presented with fever and headache 7 (100%) and the majority presented with yellow eyes 4 (60%), abdominal pain 4 (60%) and chills 3 (50%) (Figure 1). The 3 confirmed case-patients were sparsely distributed in Kasasira subcounty.

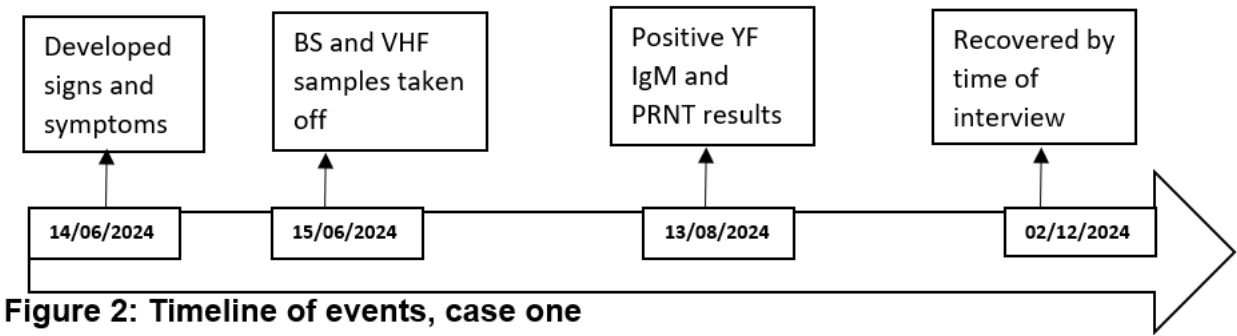


**Figure 1: Clinical presentation of case-patients during a yellow fever outbreak in Kibuku District, June – December, 2024**

Over 6 yellow fever cases (both probable and confirmed) were registered in the district during the month of June, where as one case was registered in December 2024.

**Confirmed yellow fever case summaries**

**Confirmed case one** was a 12-year-old female from Bugiri 2 village, Kasasira Parish, Kibuku District, developed high-grade fever with chills, rigors, headache, and abdominal pain on June 14, 2024. She lost consciousness and was taken to Kasasira Health Centre III, where a malaria rapid diagnostic test was positive. She was hospitalized, and samples for viral hemorrhagic fevers, including yellow fever, were collected. She later exhibited jaundice and hematuria but no vomiting. Serological testing on August 13, 2024, revealed positive IgM and PRNT titers for yellow fever. Her family engages in rice farming near her home, and she sleeps under a mosquito net, with no history of yellow fever vaccination. By December 2024, she was asymptomatic (Figure 2).



**Figure 2: Timeline of events, case one**

**Confirmed case two** was a 10-year-old female in Primary 3 from Kasasira 2 village, Kibuku District, presented with fever, headache, dizziness, altered mentation, and passing deep yellow urine on June 13, 2024. She was taken to Kasasira HCIII on June 14, 2024, where an mRDT was positive for malaria, and samples for viral hemorrhagic fever (VHF) were collected and shipped to Uganda Virus Research Institute (UVRI) on June 15. She was promptly started on antimalarials. Laboratory results later indicated positive yellow fever IgM antibodies and a PRNT titer of 20, suggesting recent yellow fever infection (Figure 3).

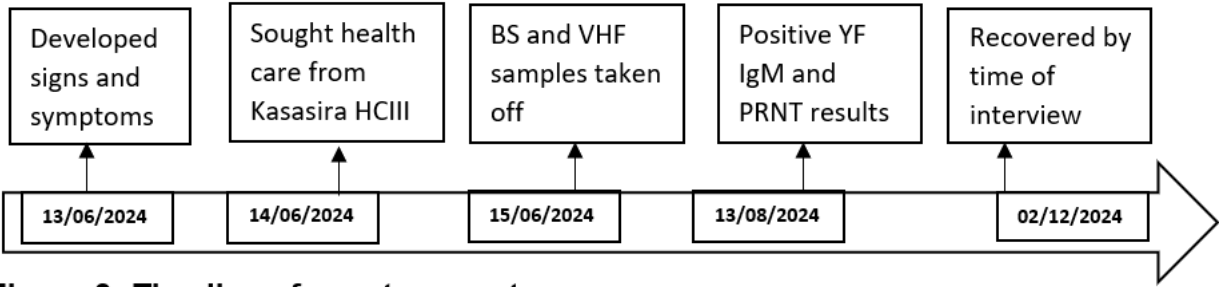


Figure 3: Timeline of events, case two

**Confirmed case three** was a 13-year-old female resident of Lemwa village, Kasasira Town Council and was a Primary five pupil at Kasasira day and boarding primary school. On Jun 14,2024, developed fever associated with chills and rigors, abdominal pain, bloody urine, yellow eyes and was referred to Kasasira HCIII. Samples taken off were positive for malaria, both YF specific IgM antibodies and PRNT. She practiced farming for economic purposes, slept under a mosquito net daily, no history of travel to nearby districts during the exposure period and was never vaccinated against yellow fever (Figure 3).

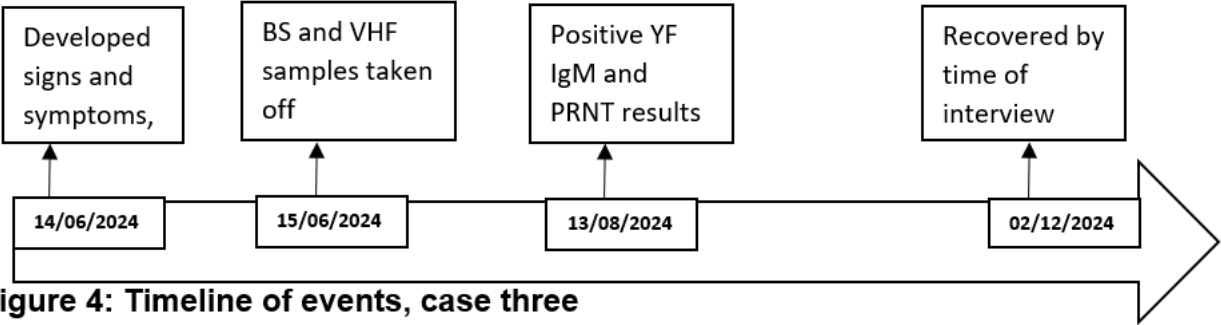


Figure 4: Timeline of events, case three

Probable cases that tested negative on confirmatory with PRNT tests for yellow fever disease

There were 4 individuals, three of whom were pupils of primary level of education at Kasasira primary school, and the fourth was a pupil at another school in the nearby subcounty to Kasasira in Kibuku District, who developed signs and symptoms suggestive of yellow fever. They had VHF samples taken off which tested positive for IgM specific YF antibodies but negative PRNT. All carried-out rice farming from nearby swamps, had no travel history to other districts and had never been vaccinated against yellow fever.

From observations made near farmlands and homes of confirmed case-patients, there were no forests, but rice farming was done in swamps that were about 5km from their homes. These had stagnant water which was a fertile source for mosquito breeding. In addition, there were fish ponds near the homes of one of the confirmed cases, where fish rearing was done.

rearing was done.

**Findings for probable exposure risk factors to yellow fever disease**

Among 6 case-patients, not being vaccinated against yellow fever 6 (100%), working from the agricultural field 5 (83%), visiting a swamp before exposure period, 5 (83%) and cultivation in a swamp 5 (83%) were the likely exposures to yellow fever disease in the district.

## Discussion

The outbreak affected several sub-counties with Kasasira the most affected. The outbreak was most likely sylvatic in nature, propagated by agricultural activities in swampy environments and lack of vaccination in the community. Our findings are consistent with a study in Central and Southwestern Uganda, where yellow fever was transmitted by mosquito bites during farming in swampy areas (6). There was clustering of confirmed cases within Kasasira town council suggesting localized transmission, likely driven by environmental and behavioral factors. There was one probable case-patient registered in December, with a time lag of five months after confirmation of three case-patients in June. This finding suggests recurrent yellow fever outbreaks and likely endemicity of the disease in the district, which is likely due to decline in population immunity to infection, increased human activities such as swamp reclamation, and climate change (6, 9). There is need to re-enforce prevention and control strategies against yellow fever, such as vaccination. The primary economic activity of rice farming in swamps emerged as a likely risk factor, as stagnant water in swamps provides breeding grounds for *Aedes* mosquito species, the primary vector for yellow fever (2). These findings are consistent with global patterns where proximity to water bodies and wetlands contributes to higher YF transmission risk (10). Probable cases with positive IgM but negative PRNT results indicated possible cross-reactivity with other flaviviruses, such as Dengue, Zika or West Nile viruses, highlighting the need for comprehensive differential diagnosis to avoid misdiagnosis and missed opportunities for outbreak control (11). Surveillance on other flavi viruses is required in these communities to avoid future outbreaks.

Notably, all case-patients were unvaccinated against yellow fever, underscoring gaps in immunization coverage despite the country's introduction of routine yellow fever vaccination in October 2022. Vaccination is a critical preventive measure and has been shown to reduce risk of disease and outbreaks (12). There is need for frequent mass-vaccinations in the district to build herd immunity especially among the older population who existed before the introduction of routine yellow fever vaccination in the immunization schedule.

Our findings should be interpreted with the following limitation. First, Kibuku District has a high malaria burden. Malaria clinical manifestation is similar to yellow fever. This likely led to missing out yellow fever cases during active case search. This could have led to an under estimation of the magnitude of the outbreak.

## Conclusion

The outbreak occurred among children of school going age and Kasasira subcounty was the most affected. All the confirmed cases were not vaccinated against yellow fever, and engaged in rice cultivation from swamps, which could be the possible risk factor to acquiring yellow fever disease.

## Recommendations

We recommended mass vaccination against Yellow Fever among residents of Kibuku District to build community-level immunity. Ongoing Yellow Fever surveillance should be implemented at the community level to enable timely detection of cases.

## Conflict of interests

The authors declare that they have no conflict of interests.

## Authors' contributions

AMN, DW, PO, designed the study and contributed to the data collection and analysis. AMN led the writing of the manuscript. AMN, DW, PO, RM, FN, BK, ARA, participated in bulletin writing and review to ensure scientific integrity and intellectual content. All the authors contributed to the final draft of the bulletin.

## Acknowledgements

We appreciate the management of Kibuku District Local Government for their stewardship, and the community for their participation in this investigation. We also thank the Uganda national Institute of Public health for their technical support and financial support during this investigation.

## Copyright and licensing

All materials in the Uganda Public Health Bulletin are in the public domain and may be used and reprinted without permission. However, citation as to source is appreciated. Any article can be reprinted or published. If cited as a reprint, it should be referenced in the original form.



## References

1. Gaythorpe KA, Hamlet A, Jean K, Garkauskas Ramos D, Cibrelus L, Garske T, et al. The global burden of yellow fever. *eLife*. 2021;10.
2. WHO. Yellow fever. 2023.
3. Nwaiwu AU, Musekiwa A, Tamuzi JL, Sambala EZ, Nyasulu PS. The incidence and mortality of yellow fever in Africa: a systematic review and meta-analysis. *BMC Infectious Diseases*. 2021;21(1):1089.
4. Yellow Fever: Symptoms, Diagnosis, and Treatment [Internet]. 2024. Available from: <https://www.cdc.gov/yellow-fever/symptoms-diagnosis-treatment/index.html>.
5. Kwagonza L, Masiira B, Kyobe-Bosa H, Kadobera D, Atuheire EB, Lubwama B, et al. Outbreak of yellow fever in central and southwestern Uganda, February–may 2016. *BMC Infectious Diseases*. 2018;18(1):548.
6. Kwagonza L, Masiira B, Kyobe-Bosa H, Kadobera D, Atuheire EB, Lubwama B, et al. Outbreak of yellow fever in central and southwestern Uganda, February–may 2016. *BMC Infect Dis*. 2018;18(1):548.
7. WHO. Uganda introduces life-saving yellow fever vaccine into routine immunization programme. 2023.
8. Ministry MEaWo. Mpologoma catchment management Plan. 2018.
9. hub Ohp. Disease outbreaks, endemics, epidemics and pandemics 2020 [Available from: <https://www.onehealthpoultry.org/disease-outbreaks-endemics-epidemics-and-pandemics/>].
10. Ramlee S. MOSQUITO SPECIES AND OUTDOOR BREEDING PLACES IN RESIDENTIAL AREAS IN MALAYSIA. *The Southeast Asian journal of tropical medicine and public health*. 2013;Vol 44 No. 6 November 2013.
11. Gadia CLB, Manirakiza A, Tekpa G, Konamna X, Vickos U, Nakoune E. Identification of pathogens for differential diagnosis of fever with jaundice in the Central African Republic: a retrospective assessment, 2008–2010. *BMC Infectious Diseases*. 2017;17(1):735.
12. WHO. Yellow fever. 2022.

## Knowledge, attitudes and practices of secondary school student leaders towards alcohol and other drug use in Uganda, July 2024

**Authors:** Charity Mutesi<sup>1\*</sup>, Byamah B. Mutamba<sup>2</sup>, Kenneth Kalani<sup>3</sup>, Richard Migisha<sup>1</sup>, Emmanuel Mfitundinda<sup>1</sup>, Emmanuel Okiror<sup>1</sup>, Joanita Nalwanga<sup>1</sup>, Hannington Katumba<sup>1</sup>, Patrick Kwizera<sup>1</sup>, Benon Kwesiga<sup>1</sup>, Alex R. Ario<sup>1</sup>, Hafsa L. Sentongo<sup>3</sup>

**Institutional affiliations:** <sup>1</sup>Uganda Public Health Fellowship Program, Uganda National Institute of Public Health, Kampala, Uganda; <sup>2</sup>Butabika National Mental Hospital, Kampala, Uganda; <sup>3</sup>Mental Health Division, Ministry of Health, Kampala, Uganda;

**\*Correspondence:** Telephone: +256788626689; Email: charitymutesi@uniph.go.ug

### Summary

**Background:** Alcohol and Other Drug (AOD) use contributes to a total health burden of 14% among adolescents, potentially impacting their cognitive development, academic performance, and mental health. We assessed the knowledge, attitudes, and described practices (KAP) of students toward the use of AODs to inform prevention and control strategies.

**Methods:** We conducted a cross-sectional study among secondary school student leaders attending the annual prefects conference in Kampala in July 2024. We obtained students' registration lists and systematically selected participants at an interval of three. We collected data using self-administered questionnaires. Bloom's cut-off of  $\geq 60\%$  and  $< 60\%$  was used to determine adequate knowledge and positive attitudes towards AOD use, while practices towards AOD use were descriptively defined.

**Results:** A total of 569 student leaders were surveyed, 400 (70%) were male, 423 (74%) were 18 years or older, and 329 (58%) were in an advanced class level. Their mean age was 18 years (SD: 1.9) with a median age of 19 years (IQR: 17–20) years. Nearly one-third of students, 27% (155), had ever used AODs, while 18% (103) reported current use. Among participants who had ever used AODs, alcohol was the most commonly used substance, 99 (64%). Most current AOD users, 62 (60%), consumed AODs at home and primarily with friends 70 (68%). Overall, most participants demonstrated adequate knowledge about AOD use 518 (91%). Attitudes toward AOD use were mixed, with 467 (82%) viewing addicts as victims, 381 (67%) disliking students who used AODs, while 159 (28%) supported punitive measures. Among current users ( $n=103$ ), most reported using AODs with friends 70 (68%) and at home 62 (60%) while citing peer pressure 54 (52%) and curiosity 35 (34%) as key reasons for initiating use. Overall, the majority of the participants 529 (93%) demonstrated positive attitudes towards AOD use.

**Conclusion:** Our findings demonstrate that while students had good knowledge about AOD use, their practices remained risky, often influenced by peer pressure and home environments, suggesting that knowledge alone is not sufficient to prevent AOD use. Schools could build on this knowledge by addressing students' attitudes and practices to promote safe, supportive environments that discourage AOD use.

### Background

According to the Global Status Report on Alcohol and Health 2018, approximately 5.6% of adolescents aged 15-19 years globally reported engaging in heavy episodic drinking (defined as consuming 60 or more grams of pure alcohol on at least one occasion within 30 days) (1). Additionally, the United Nations Office on Drugs and Crime World Drug Report 2022 noted that about 30 million adolescents globally used drugs in the previous year(2). Globally, the prevalence of alcohol and drug (AOD) use among adolescents has been linked to various adverse outcomes, including impaired cognitive development, poor academic performance, and increased risk of mental health disorders such as depression, anxiety, and conduct disorders (3). In Uganda, secondary school students face unique challenges related to AOD use, influenced by cultural, social, and economic factors. Addressing these challenges requires an understanding of students' knowledge, attitudes, and practices towards AOD use.

Research has shown that students' awareness of the risks of AOD use and their attitudes toward it significantly influence their behavior(4,5). On June 27, 2024, the Uganda Mental Health Division of the Ministry of Health raised an alert about increasing numbers of students using AODs in secondary schools. We assessed students' knowledge, attitudes, and practices towards AOD use, Uganda, July 2024.

## Methods

### Study design and setting

We conducted a cross-sectional study among secondary school student leaders who attended the 3rd Uganda annual national prefects conference held at Hotel Africana in Kampala, Uganda, in July 2024. The 3rd edition of the National Prefects Conference was held in Kampala, focusing on the theme "Drug Abuse and Its Effect on Mental Health". The conference attracted over 1,600 student leaders who resided in 22 districts of Uganda.

### Sample size and sampling

Sample size estimation was based on a conservative 50% prevalence rate, using the Kish Leslie formula with a 95% confidence level ( $Z=1.96$ ) and a margin of error of 5%. To account for non-response, the sample size was increased by 10% (6), resulting in a final sample size of 423 participants. However, our study considered a total sample size of 569 participants, given the students' availability and willingness to participate in the study. We utilized a systematic sampling technique to identify respondents to participate in the study. We used registration lists of all students who attended the prefects' conference, and this provided a sampling frame. We calculated the  $K^{\text{th}}$  interval of selecting students as 3.

$$K^{\text{th}} \text{ interval} = \frac{\text{Total learners that attended the conference}}{(1707)} = 3$$

Number of learners needed (569)

The first learner was randomly selected by choosing a random number between 1 and 3. The following participants were selected after every 3<sup>rd</sup> learner on the registration list until the required sample size of 569 was attained.

### Data collection and study Variables

Using a structured self-administered questionnaire loaded in the Kobo collect toolbox, we collected data regarding the variables of participants such as age, sex, religion, their knowledge, attitudes, and practices.

### Data analysis

We generated descriptive statistics to compute the frequencies and percentages of different variables, including sociodemographic variables. Knowledge, attitudes, and practices (KAP) of participants were assessed. Positive responses were scored with 1, while negative responses were scored with a 0 value. All scores were added to generate total scores. Bloom's cut-off points were used to measure the knowledge, practices, and perception levels. Scores that were <60% we considered to be poor while those that were ≥60% were considered to be good (7).

## Ethical consideration

The Ministry of Health Uganda provided administrative clearance to conduct this investigation. In addition, we received a non-research determination clearance from the US Centers for Disease Prevention and Control (US CDC). This activity was reviewed by the CDC and was conducted consistent with applicable federal law and CDC policy. § See e.g., 45 C.F.R. part 46, 21 C.F.R. part 56; 42 U.S.C. §241(d); 5 U.S.C. §552a; 44 U.S.C. §3501 et seq. We sought informed consent from participants who were ≥18 years and assent from those who were <18 years.

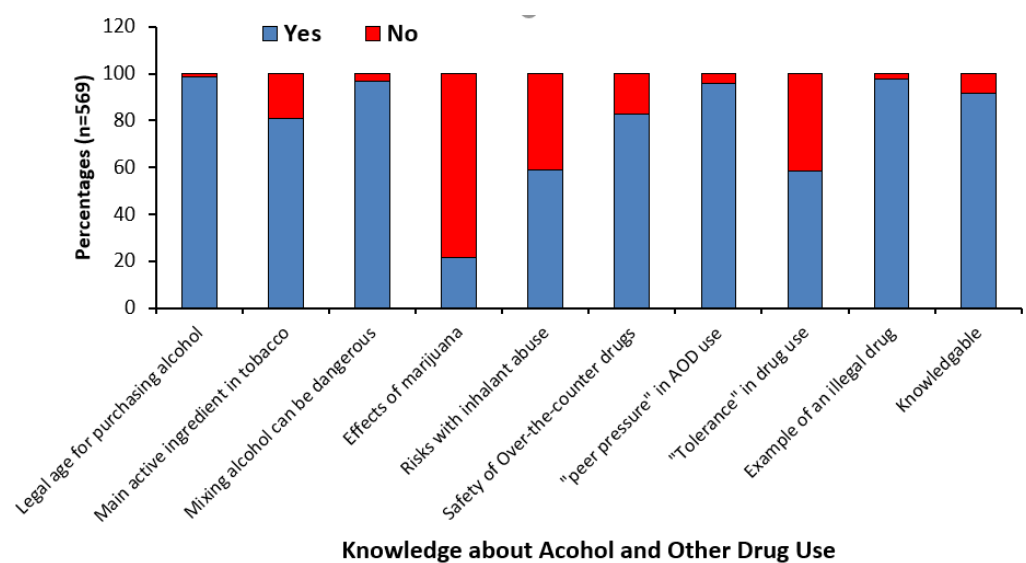
## Results

### Socio-demographic characteristics of study participants

We enrolled 569 students, with a mean age of 18 years (SD:1.9) and a median age of 19 years (IQR: 17–20) years. Most of the students were male 400 (70%), 423 (74%) were 18 years or older, and most were in an advanced class level, 329 (58%). Most participants attended private schools, 285 (50%). Among the study participants, 155 (27%) reported having ever used AODs, while 103 (18%) reported current use.

### Knowledge about Alcohol and Other drug use among secondary school learners

Our study found out an overall high level of knowledge on AOD use among study participants, 518 (91%). Most participants, 558 (98%) were aware of the legal age for purchasing alcohol in Uganda and could identify an example of an illegal drug. Additionally, the majority 552 (97%) recognized the potential dangers of mixing alcohol. However, 119 (21%) were knowledgeable about the short-term effects of marijuana use while 336 (59%) were aware of the risks involved in inhalant abuse (Figure 1).



Knowledge about Alcohol and Other Drug Use

Figure 1: Knowledge of students on the use Alcohol and Other Drugs, Uganda, July 2024

Attitudes towards Alcohol and Other Drug Use

Our study indicated an overall positive attitude of students towards the use of AODs 529 (93%). Less than half of the participants, 262 (46%) strongly believed that alcohol was as dangerous to health as cigarettes. There was strong support for making drug treatment accessible to all addicts, with 296 (52%) strongly agreeing with this stance. Nearly half, 273 (48%) believed that spending on drug prevention was worthwhile. The majority, 467 (82%) viewed drug addicts more as victims than criminals. However, 381 (67%) admitted they would dislike a student who uses substances like alcohol, and 216 (38%) would dislike one who uses illegal drugs. There was less consensus on punitive measures, with 159 (28%) agreeing that severe punishments for drug misuse might solve the problem. A small minority 34 (6%) viewed it as normal for students to try drugs at least once (Table 1).

**Table 1: Attitudes of students towards the use of Alcohol and ther Drugs, Uganda, July 2024**

<b>Attitudes</b>	<b>Agree n (%)</b>	<b>Disagree n (%)</b>
Alcohol is just as dangerous to one's health as the use of cigarettes	253 (46)	294 (54)
Almost all drug addicts are dangerous to society	182 (33)	365 (67)
Drug addicts should be given a fair chance to get treatment	282 (52)	265 (48)
Drug and substance abuse cause more problems in schools	258 (47)	289 (53)
Drugs are not really a problem to us here in Ugandan Schools	96 (18)	451 (82)
Drugs education in schools should start at the primary level	277 (51)	270 (49)
I see drug addicts more as criminals than victims	101 (18)	446 (82)
I would hate a student who takes substances like alcohol	366 (67)	181 (33)
I would hate a student who uses illegal drugs like Kuber or shisha	209 (38)	338 (62)
I would not like to live near a person who is a drug addict	206 (38)	341 (62)
It is bad for a student to try drugs even once	259 (47)	288 (53)
Most people are concerned about the drug problem in Uganda	158 (29)	389 (71)
Occasional use of alcohol by students is not really dangerous	16 (3)	531 (97)
Occasional use of drugs by adults is not really dangerous	49 (9)	498 (91)
Occasional use of tobacco by students is not dangerous	37 (7)	510 (93)
Our society is too tolerant towards drug users	221 (40)	326 (60)
People who end up with a drug problem have only themselves to blame	167 (31)	380 (69)
The availability of illegal drugs poses a great threat to student	337 (62)	210 (38)
The use of drugs like Kuber is against the laws of Uganda	298 (54)	249 (46)
Very severe punishments for drug misusers may be answers to the problem of substance misuse	152 (28)	395 (72)
Money spent on the prevention of drug use is money well spent	260 (48)	287 (52)
More students today try out substances like Walagi, Cigarettes et	254 (46)	293 (54)
Most illegal drugs like Kuber, Marijuana, Shisha etc are harmful to o	289 (53)	258 (47)
Most used substances like Beer, Walagi, Tobacco etc are harmful to one's health	374 (68)	173 (32)
It is normal for students to try drugs at least once	35 (6)	512 (94)
Treatment should be available to all drug addicts	283 (52)	264 (48)

**Overall positive attitudes: 93%**



Practices of students who had ever used Alcohol and Other Drugs

Type of substance used

Among students who had reported ever using AODs (155), alcohol was the most ever used substance, 99 (64%) followed by marijuana 25 (16%) while the least used substance was tobacco 9 (6%) (Figure 2).

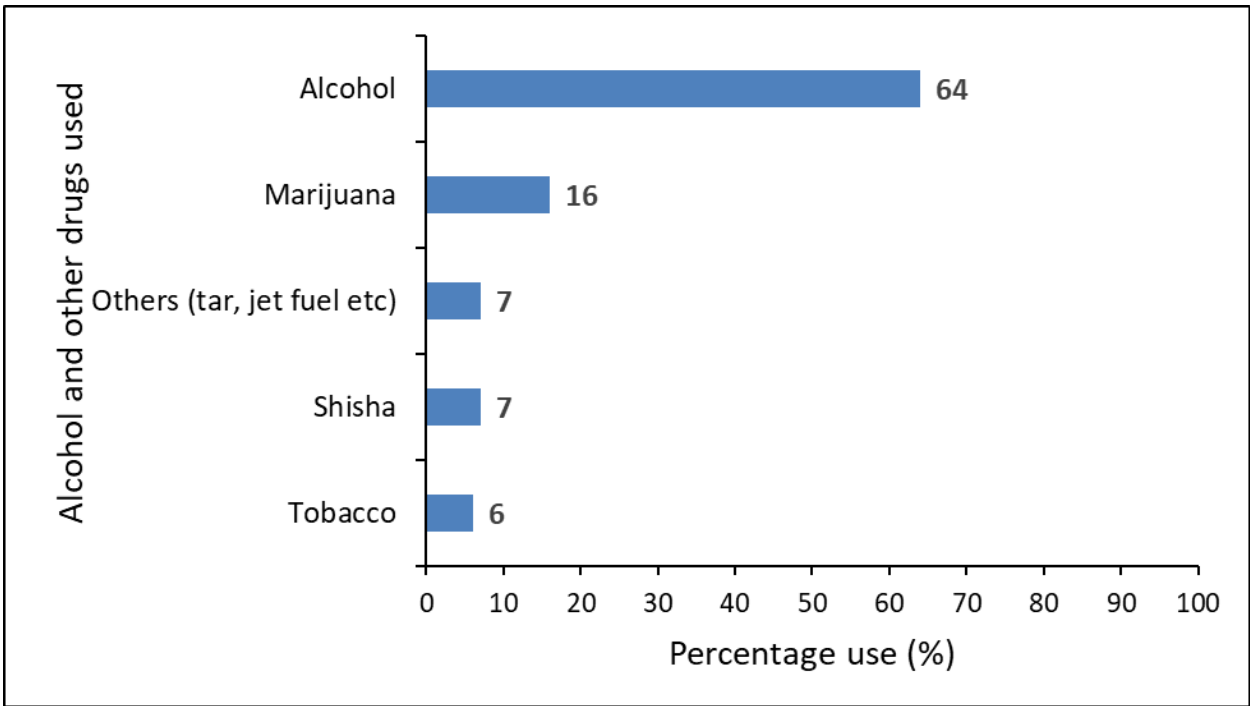


Figure 2: Alcohol and Other Drugs used by participants, Uganda, July 2024

Description of Current Alcohol and Other Drug users

Among the current AOD users (n=103), most, 50 (49%) reported using AODs for 1 or 2 days while 15 (15%) used AODs every day of the month. Most users, 69 (67%) consumed AODs once per day. Most students, 70 (68%) used AODs with friends, and AOD use most occurred at home, 62 (60%). The primary reason for initiating AOD use was peer pressure, 54 (52%) followed by curiosity, 35 (34%) with media influence being minimal 4 (4%) (Table 2).

**Table 2: Practices of current Alcohol and Other Drug users among students in Uganda, July 2024**

Variable	n=103 (%)	p-Value
Number of days AOD were used		
1–2	50 (49)	<0.0001
3–5	10 (10)	
6–9	10 (10)	
10–19	9 (8)	
20–29	9 (8)	
All 30	15 (15)	
Frequency of use in a day		<0.0001
1	69 (67)	<0.0001
2	21 (20)	
3	12 (13)	
Whom they use the AOD		
With friends	70 (68)	<0.0001
With family	17 (17)	
Alone	16 (15)	
Where AOD are used		
Home	62 (60)	0.45
School	24 (23)	
Other places e.g. bars, outings	17 (17)	
Circumstances for introduction to AOD		
Peer pressure	54 (52)	0.0052
Curiosity	35 (34)	
Family environment	10 (10)	
Media	4 (4)	

**Discussion**

This study revealed that most student leaders had a high level of knowledge about alcohol and other drugs (AODs), particularly concerning legal regulations and health risks. Similarly, participants depicted overall positive attitudes towards AOD use, with strong support for treatment access and prevention. Alcohol was the most commonly used substance among those who reported ever using AODs, followed by marijuana and tobacco being the list used. Students reported using AODs mostly with friends and in the home environment.

Our study highlights a high level of knowledge among secondary school student leaders regarding various aspects of AOD use. This finding is consistent with previous studies which indicated that adolescent awareness of AOD-related risk was high, likely attributable to expanded access to information (8,9). Leveraging this foundation through involving student leaders as peer educators could enhance health education efforts while reinforcing positive norms within the student community.

Our study revealed a nuanced view of secondary school students' attitudes towards AOD use. Their attitudes were marked by a mix of concern, support for treatment, and stigma. The split opinion on societal tolerance towards AOD users underscores a complex social attitude toward AOD use. This view is consistent with the concept of social stigma and the idea that AOD addiction is often perceived through a lens of victimhood rather than criminality (10). The lack of consensus on punitive measures is supported by evidence suggesting that punitive approaches alone are insufficient for effective drug policy and that a combination of prevention, treatment, and harm reduction strategies is more effective (11,12).

Our findings suggest a preference for alternative approaches to addressing AOD use among students that emphasize prevention, access to youth-friendly treatment services, and harm reduction.

Our study indicates that most students had ever used AODs, with alcohol emerging as the most commonly used substance. This aligns with existing research showing that alcohol is often the first substance adolescents experiment with and the most used substance (13–16). Prevention programs should emphasize the risks associated with alcohol use and promote healthy behaviors from an early age.

Our study further highlights a strong social component of AOD use, with most of the users consuming AODs with friends and primarily at home. This underscores the role of social contexts in AOD use behaviors. Additionally, research consistently shows that peer pressure significantly impacts the initiation and continued use of AODs among adolescents, which is congruent with our findings (17–20). Peer-led prevention programs could be effective in reducing AOD use by leveraging peer influence in a positive direction (25). Additionally, addressing the social contexts where AOD use occurs, such as home environments and social settings with friends, could be key in developing effective prevention strategies.

### **Study limitations**

The self-reported approach of responses is prone to recall bias and social desirability bias both of which could either have overestimated or underestimated the outcome. Our study population was composed of student leaders who may not be representative of the general student population.

### **Conclusion**

Our study highlights a high level of knowledge and mixed attitudes among secondary school student leaders towards AOD use. Despite this awareness, AOD use, particularly use of alcohol, remains prevalent, often influenced by peer dynamics and in social settings such as the home. Our findings underscore the need for school-based interventions that harness students' knowledge and peer influence while addressing social environments that facilitate AOD use.

### **Conflict of interest**

The authors declare no conflict of interest.

### **Author contribution**

CM, BBM, KK, EM, EO, JN, DK, and HLS conceived and designed the study. CM, JN, HK, EM, EO, and PK contributed to data collection, cleaning, analysis, and implementation of the study. CM analyzed the data and took the lead in developing the original manuscript. CM, BBM, KK, HLS, BK, RM, and ARA are all responsible for the final content in the bulletin. All authors contributed to the final draft of the bulletin. All authors read and approved the final bulletin.

### **Acknowledgments**

The authors appreciate the staff of the Ministry of Health, Mental Health Division, and Butabika National Mental Hospital for raising the questions that led to the conception of this study and for their overall technical guidance to the team. We further appreciate the organizers of the prefects' conference and heads of different schools for allowing us to collect data among students. We thank the learners for their seamless cooperation during the data collection exercise. We thank the staff of the Public Health Fellowship Program for the technical support and guidance offered during this study. Finally, we thank the US-CDC for supporting the activities of the Uganda Public Health fellowship program.

### **Copyright and licensing**

All material in the Uganda Public Health Bulletin is in the public domain and may be used and reprinted without permission. However, citation as to source is appreciated. Any article can be reprinted or published. If cited as a reprint, it should be referenced in the original form.

## References

1. Organization WH. Global status report on alcohol and health 2018 [Internet]. World Health Organization; 2018 [cited 2024 Sep 3]. Available from: [https://books.google.com/books?hl=en&lr=&id=qnOyDwAAQBAJ&oi=fnd&pg=PR7&dq=Global+Status+Report+on+Alcohol+and+Health+2023.+World+Health+Organization.&ots=a2mqPEtg8s&sig=3xVKPmDt-0ePwZ6gL6PG6d\\_QI\\_E](https://books.google.com/books?hl=en&lr=&id=qnOyDwAAQBAJ&oi=fnd&pg=PR7&dq=Global+Status+Report+on+Alcohol+and+Health+2023.+World+Health+Organization.&ots=a2mqPEtg8s&sig=3xVKPmDt-0ePwZ6gL6PG6d_QI_E)
2. Citaristi I. United Nations Office on Drugs and Crime—UNODC. In: The Europa Directory of International Organizations 2022 [Internet]. Routledge; 2022 [cited 2024 Sep 3]. p. 248–52. Available from: <https://www.taylorfrancis.com/chapters/edit/10.4324/9781003292548-54/united-nations-office-drugs-crime%E2%80%9494unodc-ileana-citaristi>
3. IJERPH | Free Full-Text | Examining the Use of Antidepressants for Adolescents with Depression/Anxiety Who Regularly Use Cannabis: A Narrative Review [Internet]. [cited 2024 Sep 3]. Available from: <https://www.mdpi.com/1660-4601/19/1/523>
4. Gray KM, Squeglia LM. Research Review: What have we learned about adolescent substance use? Child Psychology Psychiatry. 2018 Jun;59(6):618–27.
5. Sellers CM, McManama O'Brien KH, Hernandez L, Spirito A. Adolescent Alcohol Use: The Effects of Parental Knowledge, Peer Substance Use, and Peer Tolerance of Use. Journal of the Society for Social Work and Research. 2018 Mar 1;9(1):69–87.
6. Kish L. Statistical design for research [Internet]. John Wiley & Sons; 2005 [cited 2025 Mar 30]. Available from: [https://books.google.com/books?hl=en&lr=&id=ZM4lw-V9MGM&oi=fnd&pg=PR11&dq=KISH,+L.+2005.+Statistical+design+for+research,+John+Wiley+%26+Sons.&ots=bKlpfhR9yM&sig=2U\\_SzrBT-6szw3AOYtEWiX1JDO4](https://books.google.com/books?hl=en&lr=&id=ZM4lw-V9MGM&oi=fnd&pg=PR11&dq=KISH,+L.+2005.+Statistical+design+for+research,+John+Wiley+%26+Sons.&ots=bKlpfhR9yM&sig=2U_SzrBT-6szw3AOYtEWiX1JDO4)
7. Alam S, Khan S, Ahsan A, Khan IA. A cross sectional survey of knowledge, attitude and practice (KAP) among MBBS students after a year of covid-19 outbreak. Trends in Medical Research. 2021;16(2):30–6.
8. Haddad L, Shotar A, Umlauf M, Al-Zyoud S. Knowledge of Substance Abuse Among High School Students in Jordan. J Transcult Nurs. 2010 Apr;21(2):143–50.
9. Nebhinani N, Nebhinani M, Misra AK, Grewal S. Substance-related knowledge and attitude in school and college students. German journal of psychiatry. 2013;16(1):15–9.
10. Room R. Stigma, social inequality and alcohol and drug use. Drug and Alcohol Review. 2005 Mar;24(2):143–55.
11. Roeske MC. Addiction and change: Voices of sustained recovery [Internet]. California Institute of Integral Studies; 2014 [cited 2024 Sep 14]. Available from: <https://search.proquest.com/openview/3f774c23f684ed6b993d713f0ce153e1/1?pq-origsite=gscholar&cbl=18750>
12. Alexander B. The globalization of addiction: A study in poverty of the spirit [Internet]. Oxford University Press; 2010 [cited 2024 Sep 14]. Available from: [https://books.google.com/books?hl=en&lr=&id=BgkWDAAQBAJ&oi=fnd&pg=PP10&dq=Alexander,+C.+\(2010\).+The+Globalization+of+Addiction:+A+Study+in+Poverty+and+Dependency.+Oxford+University+Press&ots=BIZ9QFtSH1&sig=6pkuQtL5ZU7iBJmtS8tD4zti2lo](https://books.google.com/books?hl=en&lr=&id=BgkWDAAQBAJ&oi=fnd&pg=PP10&dq=Alexander,+C.+(2010).+The+Globalization+of+Addiction:+A+Study+in+Poverty+and+Dependency.+Oxford+University+Press&ots=BIZ9QFtSH1&sig=6pkuQtL5ZU7iBJmtS8tD4zti2lo)
13. Abbo C, Okello ES, Muhwezi W, Akello G, Ovuga E. Alcohol, substance use and psychosocial competence of adolescents in selected secondary schools in Uganda: a cross sectional survey. International neuropsychiatric disease journal. 2016;7(2):25387.
14. Birhanu AM, Bisetegn TA, Woldeyohannes SM. High prevalence of substance use and associated factors among high school adolescents in Woreta Town, Northwest Ethiopia: multi-domain factor analysis. BMC Public Health. 2014 Dec;14(1):1186.
15. Kalungi H, Kamacooko O, Lunkuse JF, Namutebi J, Naluwooza R, Price MA, et al. Prevalence and factors associated with illicit drug and high-risk alcohol use among adolescents living in urban slums of Kampala, Uganda. BMC Public Health. 2024 Jun 26;24(1):1709.

16. Oluwole I. PREVALENCE & RISK FACTORS FOR SUBSTANCE ABUSE AMONG UNIVERSITY STUDENTS IN KAMPALA, UGANDA [Internet] [PhD Thesis]. Victoria University Uganda; 2018 [cited 2025 May 13]. Available from: [https://www.researchgate.net/profile/Nwanna-Kevin/publication/329060348\\_PREVALENCE\\_RISK\\_FACTORS\\_FOR\\_SUBSTANCE\\_ABUSE\\_AMONG\\_UNIVERSITY\\_STUDENTS\\_IN\\_KAMPALA\\_UGANDA/links/5bf3e847a6fdcc3a8de38502/PREVALENCE-RISK-FACTORS-FOR-SUBSTANCE-ABUSE-AMONG-UNIVERSITY-STUDENTS-IN-KAMPALA-UGANDA.pdf](https://www.researchgate.net/profile/Nwanna-Kevin/publication/329060348_PREVALENCE_RISK_FACTORS_FOR_SUBSTANCE_ABUSE_AMONG_UNIVERSITY_STUDENTS_IN_KAMPALA_UGANDA/links/5bf3e847a6fdcc3a8de38502/PREVALENCE-RISK-FACTORS-FOR-SUBSTANCE-ABUSE-AMONG-UNIVERSITY-STUDENTS-IN-KAMPALA-UGANDA.pdf)
17. Henneberger AK, Mushonga DR, Preston AM. Peer Influence and Adolescent Substance Use: A Systematic Review of Dynamic Social Network Research. *Adolescent Res Rev.* 2021 Mar;6(1):57–73.
18. Ramirez R, Hinman A, Sterling S, Weisner C, Campbell C. Peer Influences on Adolescent Alcohol and Other Drug Use Outcomes. *J of Nursing Scholarship.* 2012 Mar;44(1):36–44.
19. Morojele NK, Ramsoomar L, Dumbili EW, Kapiga S. Adolescent Health Series – Alcohol, tobacco, and other drug use among adolescents in sub-Saharan Africa: A narrative review. *Tropical Med Int Health.* 2021 Dec;26(12):1528–38.
20. Deep PD, Ghosh N, Gaither C, Rahaman MS. The factors affecting substance use and the most effective mental health interventions in adolescents and young adults. *Psychoactives.* 2024;3(4):461–75.



## Uganda Public Health Fellowship - Laboratory Leadership Program support, achievements and challenges experienced in response to an anthrax outbreak in Amudat District, June 2024

**Authors:** Esther Nabatta<sup>1,2</sup>, Hannington Katumba<sup>1,7</sup>, Patrick Kwizera<sup>1</sup>, Annet Martha Nankya<sup>1,5</sup>, Tracy Rutogire<sup>1,6</sup>, Joshua Kayiwa<sup>1</sup>, Rebecca Nakidde<sup>4</sup>, Samuel Gidudu<sup>1</sup>

**Institutional affiliation:** <sup>1</sup>Uganda National Institute of Public Health, Ministry of Health, Kampala Uganda; <sup>2</sup>National Animal Disease Diagnostics and Epidemiology Center, Ministry of Agriculture Animal Industry and Fisheries, Entebbe, Uganda <sup>3</sup>; Amudat District Local Government, Amudat, Uganda; <sup>4</sup>National Health Laboratory and Diagnostic Services, Ministry of Health, Kampala, Uganda; <sup>5</sup>Uganda Virus Research Institute, Entebbe, Uganda; <sup>6</sup>Kampala Capital City Authority, Kampala, Uganda

**Correspondence:** Email: [enabatta@uniph.go.ug](mailto:enabatta@uniph.go.ug), Tel: +256 782539910

### Summary

**Background:** On 15<sup>th</sup> March 2024, Amudat District registered its first anthrax outbreak. We describe the Uganda Public Health Fellowship (UPHFP)-Laboratory Leadership Program (LLP) support, achievements, and challenges experienced in response to the anthrax outbreak, Amudat District, June 2024.

**Methods:** We conducted a laboratory capacity assessment using the World Health Organization (WHO) laboratory assessment tool, 2012 for two laboratories to assess human resource, sample collection, handling, and transportation, biorisk management, presence of a response plan, and sample referral register.

**Results:** The average laboratory capacity to respond to anthrax outbreaks was 51%. Amudat Hospital laboratory and Karita HCIV laboratory performance was 54% and 47% respectively. The district had adequate sample referral supplies and had only 13% competent staff. Biorisk management score was 0% for both laboratories indicating that these were high risk facilities. The district lacked a laboratory response plan and sample referral register. We supported the DLFP to develop a response plan and Karita HCIV was supported to open a sample referral register. The sample referral register facilitated calculation of turnaround time (TAT).

**Conclusion:** Significant gaps in anthrax outbreak preparedness and response, with a suboptimal overall capacity score and critical deficiencies in biorisk management, human resource competence, and response planning were identified. The UPHFP-LLP strengthened local laboratory systems by supporting the development of a district laboratory response plan and establishing a sample referral register.

These interventions were essential for improving turnaround time and enhancing the district's readiness for disease outbreaks.

### Background

Anthrax is an acute infectious disease caused by the spore-forming gram-positive rod-shaped bacterium *Bacillus anthracis* (1). Anthrax primarily affects herbivorous animals, but humans can become infected through direct or indirect contact with infected animals or their products (1). The disease manifests in three main forms: cutaneous, inhalational, and gastrointestinal anthrax (3).

Laboratory response is a critical component of anthrax outbreak management, providing definitive diagnosis and guiding public health interventions. Accurate laboratory diagnosis relies on the timely collection of appropriate clinical specimens, which varies depending on the form of anthrax suspected. Additional specimens such as serum, pleural fluid, or environmental samples may also be required to confirm infection and trace sources during outbreaks. Diagnostic methods include culture and microscopy to identify *B. anthracis*, complemented by advanced techniques such as polymerase chain reaction (PCR), immunofluorescence assays, and toxin detection tests that enhance sensitivity and specificity (4). Laboratory work with anthrax requires stringent biosafety measures, typically involving Biosafety Level 2 for clinical specimens and Biosafety Level 3 for environmental and aerosolized samples, to protect personnel from exposure to infectious spores (5). Proper sample collection, handling, and transport protocols are essential to maintain specimen integrity and ensure accurate results.

On 15<sup>th</sup> March 2024, Amudat District registered its first anthrax outbreak. We describe the Uganda Public Health Fellowship (UPHFP)-Laboratory Leadership Program (LLP) support, achievements, and challenges experienced in response to the anthrax outbreak, Amudat District, June 2024.

## Methods

### Capacity assessment to respond to anthrax outbreaks

Jointly with the district laboratory focal person (DLFP), we conducted a laboratory capacity assessment using the World Health Organization (WHO) tool at two laboratories (Amudat Hospital and Karita HC IV Laboratory). We focused on the two laboratories because of the patients sought care from there. Additionally, Amudat hospital was in charge of packaging and referring the samples. The tool evaluates parameters such as human resource, sample collection handling and transportation and biorisk management, presence of a response plan, and sample referral register.

### Assessment findings

Both laboratories had adequate supplies to support sample collection, packaging and transportation. Both had two competent staff in sample collection and referral. However, the district lacked a laboratory response plan because they lacked the knowledge and skills to for its development. There was also no sample referral register to ease tracking of samples. The district also lacked knowledge on biorisk management requirements for handling anthrax (Table 1).

**Table 1: Key performance scores for Amudat Hospital laboratory and Karita Health Center Four**

Key indicator	Karita HCIV (%)	Amudat General Hospital (%)
Indicator score	47	54
Organization and management	31	58
Documents	47	64
Specimen collection, handling and transport	54	69
Data and information management	75	77
Consumables and reagents	93	79
Equipment	NA	100
Facilities	51	24
Human resources	12	14
Biorisk management	0	0
Public health functions	63	54

\*NA- Not assessed

### Interventions and public health actions to address identified

Following the capacity assessment, we mentored the DLFP and laboratory staff on the proper sample collection and referral documentation using a register. We also mentored the team regarding the development and use of a laboratory response plan. Jointly, we designed a sample tracking and referral register and a laboratory response plan. We also mentored staff on Biorisk management one of the lowest scoring indicators putting emphasis on chain of custody to ensure that there is no accidental or intentional release of anthrax. We additionally reminded the team about proactively calling the hub riders to ensure prompt sample transportation. We also supported the DLFP to contact the Result Dispatch System (RDS) developers to ensure activation of the accounts for the district staff

## Ethical considerations

The Ministry of Health Uganda provided administrative clearance to conduct this investigation. In addition, we received a non-research determination clearance from the US Centers for Disease Prevention and Control (US CDC). This activity was reviewed by the CDC and was conducted consistent with applicable federal law and CDC policy. § See e.g., 45 C.F.R. part 46, 21 C.F.R. part 56; 42 U.S.C. §241(d); 5 U.S.C. §552a; 44 U.S.C. §3501 et seq. We sought verbal consent from the district team that we interviewed to obtain the laboratory capacity.

## Achievements following the assessment and interventions

We drafted a costed laboratory preparedness and response plan which was presented in the District Task Force meeting by the DLFP. Capacity was built for three additional staff (two staff from the human health sector and one from animal health sector) on anthrax sample collection, packaging, and referral. We mobilized sample collection and packaging materials from Karita HCIV to support sample collection from suspected dead animals. Together with the mentored staff, six animal samples were collected, packaged and sent to NADDEC for testing. We developed a sample referral register which facilitated tracking the number of samples collected, transported, received, and results returned. The register also facilitated calculation of TAT for the collected samples. The RDS account for the DLP was successfully activated and access to results made possible.

## Challenges during the response

We encountered network issues as we tried to communicate with the hub coordinators to facilitate quick sample transportation. Additionally, due to the insecurities in Karamoja region, adjustments to enable sample pick up in the later hours of the day was not possible, therefore in most instances' samples were picked the next day.

## Discussion

We revealed major challenges in district-level preparedness and response, especially in laboratory coordination, biorisk management, and sample referral systems. The absence of a laboratory response plan and a sample referral register was one of the critical gaps identified. These tools are essential for coordinating outbreak response and ensuring timely feedback of results.

We reveal a biorisk management score of 0% indicative of high risk for the laboratories. Poor biosafety and biosecurity practices increase the risk of accidental exposure for responders and facilitates the spread of the pathogen, laboratory-acquired infections and environmental exposure, particularly when handling dangerous pathogens such as *Bacillus anthracis*. Strengthening local laboratory capacity through training and implementation of International Organization for Standardization (ISO)-based standards like ISO 35001:2019 can reduce these risks and improve outbreak handling.

Challenges such as poor network connectivity and insecurity slowed down the response activities. Improving coordination, communication systems, and security support especially in hard-to-reach areas will be critical in managing similar outbreaks in the future.

## Study limitations

This study faced some limitations that may have influenced the findings and their interpretation. The relatively short period of engagement with the district team limited our ability to observe and document the full extent of improvements attributable to the PHFP-LLP support. We present immediate effects of our efforts. Observing and documenting the long-term effects of the interventions is important but was not done. Future studies would benefit from establishing prospective documentation systems and conducting follow-up assessments over an extended period to better evaluate the durability of capacity gains and process improvements.

## Conclusion

Significant gaps in anthrax outbreak preparedness and response, with a suboptimal overall capacity score and critical deficiencies in biorisk management, human resource competence, and response planning were identified. The UPHFP-LLP strengthened local laboratory systems by supporting the development of a district laboratory response plan and establishing a sample referral register. These interventions were essential for improving turnaround time and enhancing the district's readiness for future zoonotic disease outbreaks.

### Conflict of interest

The authors declare that they had no conflict of interest.

### Authors contribution

NE, designed the study and data analysis. SG, HK, PK, AMN, TR, LB, JK, RN, GB, TN, DK and ARA participated in bulletin review to ensure scientific integrity and intellectual content. All authors read and approved the final bulletin.

### Acknowledgements

We acknowledge the US Centers for Disease Control and Prevention Uganda through Makerere University School of Public Health, and Baylor Uganda for technical and implementation support. We extend our heartfelt gratitude all the stake holders and partners for their vital roles in managing the Anthrax outbreak. Their collaboration, expertise, and dedication were key in effectively responding to the crisis and protecting public health.

### Copy right and licensure:

All materials in the Uganda Public Health Bulletin are in the public domain and may be used and reprinted without permission; citation as to source, however, is appreciated. Any article can be reprinted or published. If cited as a reprint, it should be referenced in the original form.

### References

1. Omodo M, Gardela J, Namatovu A, Okurut RA, Esau M, Acham M, et al. Anthrax bio-surveillance of livestock in Arua District, Uganda, 2017–2018. *Acta Trop*. 2023 Apr 1;240.
2. Doganay M, Metan G, Alp E. A review of cutaneous anthrax and its outcome. *J Infect Public Health*. 2010;3(3):98–105.
3. Żakowska D, Bartoszcze M, Niemcewicz M, Bielawska-Drózd A, Kocik J. New aspects of the infection mechanisms of *Bacillus anthracis* [Internet]. Vol. 19, *Annals of Agricultural and Environmental Medicine*. 2012. Available from: [www.aaem.pl](http://www.aaem.pl)
4. Zasada AA. Detection and identification of *Bacillus anthracis*: From conventional to molecular microbiology methods. *Microorganisms*. 2020;8(1):125.
5. Nulens E, Voss A. Laboratory diagnosis and biosafety issues of biological warfare agents. *Clinical microbiology and infection*. 2002;8(8):455–66.
6. Ntono V, Eurien D, Bulage L, Kadobera D, Harris J, Ario AR. Cutaneous anthrax outbreak associated with handling dead animals, Rhino Camp sub-county: Arua District, Uganda, January–May 2018. *One Health Outlook*. 2021;3(1):8.



## Uganda Public Health Fellowship program – Laboratory Leadership Program support, achievements during a cholera outbreak response, Kasensero Landing Site, Kyotera District, Masaka Region, May 2024

**Authors:** Tracy M. Rutogire<sup>1,2</sup>, Amiable Aye bale<sup>2</sup>, Jackson Were<sup>3</sup>, Shem Mwebaza<sup>1</sup>, Ritah Namusoosa<sup>1,4</sup>, John Bachman Nambale<sup>5</sup>, David Isabirye<sup>6</sup>, Harriet Nambobo<sup>7</sup>, Gideon Ononge<sup>7</sup>, William Ssenyonga<sup>4</sup>, Francis Ongole<sup>4</sup>, Wilfred Opeli<sup>1,4</sup>, Samuel Gidudu<sup>1</sup>,

**Institutional affiliations:** <sup>1</sup>Uganda National Institute of Public Health, Ministry of Health, Kampala, Uganda, <sup>2</sup>Kampala Capital City Authority, Kampala, Uganda, <sup>3</sup>Mulago National Referral Hospital, Kampala, Uganda, <sup>4</sup>National Health Laboratory and Diagnostic Services, Ministry of Health, Kampala, Uganda, <sup>5</sup>Kyotera District Local Government, Kyotera, Uganda, <sup>6</sup>Kasensero Health Center II, Kyotera, Uganda, <sup>7</sup>Masaka Regional Referral Hospital, Masaka, Uganda

**Correspondence:** Email: trutogire@uniph.go.ug, Tel: +256 782344218

### Summary

**Background:** On May 8, 2024, the Ministry of Health confirmed a cholera outbreak at Kasensero landing site in Kyotera District, Masaka Region, Uganda. We describe the Uganda Public Health Fellowship (UPHFP)-Laboratory Leadership Program (LLP) support and achievements during the outbreak response.

**Methods:** We modified the World Health Organization (WHO) capacity assessment checklist to assess four key laboratory outbreak response capacities at Masaka regional referral hospital (RRH) and Kasensero HCII laboratories: human capacity; infrastructure; equipment functionality; and cholera specific logistics management and records, such as rapid test kits, culture media and sample tracking registers. Following the assessment, we initiated targeted resource mobilization through stakeholder engagement meetings. Key partners were mapped and engaged to provide the necessary support.

**Results:** Masaka RRH laboratory met infrastructural standards with functional equipment and staffed with a qualified microbiologist. However, critical gaps were identified including shortages of cholera rapid diagnostic test (RDT) kits, limited staff training on their use and insufficient supplies of culture and transport media. Kasensero HCII had two untrained laboratory personnel and poor record keeping. Following the assessment, 160 RDT kits were acquired, laboratory staff were mentored on RDT cholera testing, two expert microbiologists were deployed, and a sample tracking register was developed.

**Conclusion:** We identified strong diagnostic capacity to support cholera outbreak response, critical logistical gaps—particularly shortages of rapid diagnostic test kits and culture media which undermined effective response efforts in the region.

The UPHFP-LLP support facilitated filling of the gaps and strengthening of the overall laboratory capacity for cholera outbreak response.

### Background

In Uganda, periodic cholera outbreaks continue to pose challenges, especially in districts bordering large water bodies such as Lake Victoria, where risk factors are heightened due to dense populations and inadequate sanitation infrastructure (2). Rapid and accurate laboratory diagnosis is essential for early outbreak detection, timely clinical management, and implementation of control measures.

The World Health Organization (WHO) recommends a tiered diagnostic approach using rapid diagnostic tests (RDTs) for initial screening and culture confirmation for definitive diagnosis and antimicrobial sensitivity testing (3). However, laboratory systems in resource-limited settings often face constraints in supplies, trained personnel, and sample transport logistics, all of which can delay outbreak response and increase mortality risk (4).

Strengthening regional laboratory capacity including infrastructure, human resources, and logistical preparedness is critical to improving cholera surveillance and outbreak containment. On May 8, 2024, the Ministry of Health confirmed a cholera outbreak at Kasensero landing site, Kyotera District, Masaka Region. We describe the Uganda Public Health Fellowship (UPHFP)-Laboratory Leadership Program (LLP) support and achievements during the response

### Methods

To assess the readiness for cholera response at Masaka Regional Referral Hospital and Kasensero HCII laboratories, we conducted a capacity evaluation using a modified WHO capacity assessment tool. We interviewed the district health officer and the laboratory managers about the human resource capacity, laboratory infrastructure standards, equipment functionality and cholera specific logistics management, and records such as cholera rapid diagnostic test kits (RDT), culture media, transport media for cholera samples, personal protective gears, sample tracking registers among others.



Following the assessment, we initiated targeted resource mobilization through stakeholder engagement meetings. Key partners were mapped and engaged to provide the necessary support. Laboratory managers were assisted in placing emergency orders for critical cholera testing supplies, including cholera RDT kits, Cary-Blair transport medium, and selective culture media. In collaboration with the district laboratory focal person, we also supported the submission of a formal request to the Ministry of Health for mentorship on cholera sample management. Additionally, the laboratory leadership team worked closely with both Kasensero HCII and Masaka RRH laboratories to design a sample tracking register to enhance accountability and ensure timely documentation of sample collection and test results.

We analyzed data in excel and presented findings in form of percentages.

The Ministry of Health Uganda provided administrative clearance to conduct this investigation. In addition, we received a non-research determination clearance from the US Centers for Disease Prevention and Control (US CDC). This activity was reviewed by the CDC and was conducted consistent with applicable federal law and CDC policy. § See e.g., 45 C.F.R. part 46, 21 C.F.R. part 56; 42 U.S.C. §241(d); 5 U.S.C. §552a; 44 U.S.C. §3501 et seq. We sought informed consent from participants who were ≥18 years and assent from those who were <18 years.

## Results

### Regional laboratory capacity assessment to respond to the cholera outbreak

At Masaka Regional Referral Hospital (RRH), the laboratory met WHO standards for both human resources and infrastructure requirements. It was staffed with a qualified microbiologist and was equipped with essential functional equipment, such as incubators. Despite this, RDT kits and culture media were unavailable. Additionally, there was a notable training gap, as staff had not received adequate guidance on the use of cholera RDTs. The team had challenges with access to the result dispatch system which hindered timely access of the results.

### Kasensero laboratory capacity assessment to respond to the cholera outbreak

At Kasensero HCII, two laboratory personnel were available to support the outbreak response; however, neither had been trained in cholera sample management or RDT techniques. The facility lacked RDT kits during the early stages of the outbreak, necessitating the referral of all samples to Masaka RRH for testing. Furthermore, Kasensero had poor sample documentation and did not have access to test results.

### Achievements following the assessment

As a result of these engagements, several response gaps were effectively addressed (Table 1). Additionally, emergency orders for critical cholera testing supplies, including cholera RDT kits, Cary-Blair transport medium, and selective culture media was made. A formal request to the Ministry of Health for mentorship on cholera sample management was made. A sample tracking register to enhance accountability and ensure timely documentation of sample collection and test results was developed. The RDS was activated for result access (Table 1).

**Table 1: Resources provided by stakeholders following mapping and engagement**

Identified Gap	Responsible stakeholder	Intervention
Limited diagnostic capacity at onset of outbreak	Ministry of Health	Mentored six laboratory personnel on RDT techniques; supplied 160 cholera RDT kits
Delayed sample transportation	Ministry of Health	Strengthened transport network and re-routed couriers for prompt sample delivery
Inadequate human resource capacity for culture testing	Implementing Partners	Deployed two senior microbiologists to Masaka RRH laboratory
Lack of dedicated transport for field sample movement	Implementing Partners	Provided a standby, fueled vehicle for timely sample transportation
Need for confirmatory laboratory testing	Masaka RRH Laboratory	Conducted RDT and culture testing; referred samples to National Reference Laboratory
Poor coordination of result flow from regional to peripheral levels	Kyotera District	Coordinated dissemination of laboratory results from Masaka RRH to Kasensero HCII

## Discussion

The assessment revealed both considerable capacity and notable gaps in diagnostic readiness. Masaka RRH laboratory met WHO standards regarding infrastructure and human resources, including the presence of a qualified microbiologist and essential equipment. The laboratory at Kasensero HCII had two laboratory personnel available to support the outbreak although they were both not trained on cholera sample management. The WHO guidelines emphasize the need for functional laboratories with skilled personnel as critical components of cholera outbreak response strategies (7). Significant logistical barriers were encountered, particularly shortage of RDT kits at both sites and culture media at the RRH laboratory which impacted timely screening and confirmation. Prompt diagnosis is vital in managing cholera outbreaks (4).

Following the assessments, resources were mobilized including RDT kits and deployment of additional laboratory personnel at the RRH laboratory to fill the identified gaps. These actions align with the Global Health Security agenda's call for strengthened laboratory systems and emergency responsiveness (5).

These findings highlight the critical need for continuous investment in laboratory systems, including logistics, staffing, and diagnostics. They also highlight the value of cross sectoral collaboration and rapid resource mobilization in outbreak settings (8).

## Study limitations

We did not assess the effect and sustainability of the interventions over time.

## Conclusion

We identified strong diagnostic capacity to support cholera outbreak response, critical logistical gaps—particularly shortages of rapid diagnostic test kits and culture media which undermined effective response efforts in the region. Following the assessment, we mobilized resources through engagement of stakeholders that led to acquisition of RDT kits, mentorship on RDT techniques, deployment of expert microbiologists, and development of a sample tracking register. We additionally, mentored laboratory staff in different aspects cholera testing. These interventions led to faster diagnosis and strengthened overall laboratory capacity for cholera outbreak response

## Conflict of interest

The authors declare that they had no conflict of interest.

## Authors contribution

TMR, designed the study and data analysis. SG, AA, JW, WS, SM, RN, JBN, DI, HN, GO, FO participated in bulletin review to ensure scientific integrity and intellectual content. All authors read and approved the final bulletin.

## Acknowledgements:

We acknowledge the US Centers for Disease Control and Prevention Uganda through Makerere University School of Public Health, and Baylor Uganda for technical and implementation support. We extend our heartfelt gratitude all the stake holders and partners for their vital roles in managing the cholera outbreak. Their collaboration, expertise, and dedication were key in effectively responding to the crisis and protecting public health.

## Copy right and licensure:

All materials in the Uganda Public Health Bulletin are in the public domain and may be used and reprinted without permission; citation as to source, however, is appreciated. Any article can be reprinted or published. If cited as a reprint, it should be referenced in the original form.

## References

1. World Health Organization. Cholera – Key facts. Geneva: WHO; 2023. Available from: <https://www.who.int/news-room/fact-sheets/detail/cholera>
2. Ministry of Health, Uganda. Cholera Preparedness and Response Plan 2023–2026. Kampala: MoH; 2023.
3. World Health Organization. Laboratory methods for the diagnosis of epidemic dysentery and cholera. Geneva: WHO; 2010.
4. Centers for Disease Control and Prevention. Cholera: Diagnosis [Internet]. Atlanta (GA): CDC; 2018 [cited 2025 Jun 10]. Available from: <https://www.cdc.gov/cholera/diagnosis.html>
5. Global Health Security Agenda. Laboratory systems strengthening [Internet]. GHSA; 2020 [cited 2025 Jun 10]. Available from: <https://ghsagenda.org/>
6. Ali M, Nelson AR, Lopez AL, Sack DA. Updated global burden of cholera in endemic countries. PLoS Negl Trop Dis. 2015 Jun;9(6): e0003832.
7. World Health Organization. Laboratory preparedness, detection and control of cholera outbreaks. Geneva: WHO; 2021.
8. Global Task Force on Cholera Control (GTFCC). Global roadmap for ending cholera by 2030. Geneva: WHO; 2017. Available from: <https://www.gtfcc.org/wp-content/uploads/2020/05/global-roadmap-to-end-cholera-by-2030.pdf>



## Updates of Outbreak Investigations conducted during by the Uganda Public Health Fellowship Program, April–June 2025

**Authors:** Patrick Kwizera, Uganda Public Health Fellowship Program-Field Epidemiology Training Program - Uganda National Institute of Public Health, Kampala, Uganda, Tel: +256 782 822 220, Email: [pkwizera@uniph.go.ug](mailto:pkwizera@uniph.go.ug)

### Leprosy investigation, Eastern Uganda, May, 2025

In May 2025, a team of epidemiologists supported the Ministry of Health's investigation into sporadic leprosy cases in Mbale, Tororo, and Kibuku Districts (Bugisu and Bukedi sub-regions). The team identified 15 case-patients and listed 55 contacts, who received single-dose rifampicin prophylaxis. Cases were identified through health facility reviews and community active case search. Key findings included delayed diagnosis, disability due to late treatment, and community stigma. Improving early detection by training health workers and Village Health teams (VHTs), reducing stigma through community education, and strengthening district-level coordination were emphasized (Figure 1)



**Figure 1: Gertrude Abbo and Charity Mutesi (Fellows in jackets) visiting a leprosy case-patient in Kibuku District**

### Mpox outbreak, Masaka City and Masaka District, April, 2025

In April 2025, Masaka City was declared a mpox hotspot following a surge in confirmed cases from 105 in February to 125 in March. A field investigation was launched to determine outbreak magnitude, risk factors, and guide response.

The team reviewed treatment unit records and conducted community case searches with VHT support. Over half of confirmed cases were among people living with HIV, highlighting increased vulnerability. High-risk groups included fisherfolk and commercial sex workers. Misinformation and weak rural risk communication were also identified.

The Ministry of Health used findings to target risk communication to key populations and strengthen surveillance in high-burden areas( Figure 2)



**Figure 2: Gertrude Abbo and Bridget Ainembabazi (Fellows in jackets) investigating of mpox in one of the primary schools in Masaka city. The team of epidemiologists were verifying an alert from one of the primary schools in Masaka**

**Mpox situation overview: Kiryandongo District and Hoima City, April 2025**

Following re-emergent mpox outbreaks in Uganda during 2024–2025, a rapid assessment was conducted in Kiryandongo District and Hoima City in April 2025. The team reviewed medical records at high-burden facilities including Kiryandongo Hospital, Panyadoli HC IV, Kigumba HC III, and Hoima Regional Referral Hospital—and held interviews with health workers, district surveillance teams, and Village Health Teams (VHTs).

As of April 18, 2025, Kiryandongo District reported 28 confirmed mpox cases, with 55% from host communities and 45% from refugee populations. Affected individuals included both Ugandans and refugees, highlighting the district's cross-border vulnerability. Active home-based care was ongoing for three adolescent cases; all students were likely exposed at school.

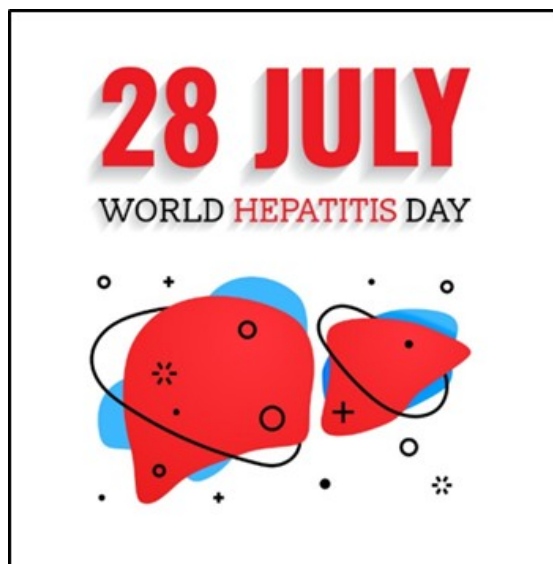
Preliminary findings indicate ongoing transmission, with the first case traced to a refugee camp in January 2025, followed by spread within host communities. The situation underscores the importance of cross-sectoral coordination in refugee-hosting districts, timely case detection, and targeted school-based health messaging.



## Upcoming Key Health Events, July–September 2025

**Authors:** Patrick Kwizera<sup>1</sup>, Esther Nabatta<sup>1</sup>,  
<sup>1</sup>Uganda Public Health Fellowship Program,  
 Uganda National Institute of Public Health, Kam-  
 pala, Uganda, Tel: +256 782 822 220,  
 Email: [pkwizera@uniph.go.ug](mailto:pkwizera@uniph.go.ug)

### 28<sup>th</sup> July, 2025, World Hepatitis day



World Hepatitis Day, observed every year on 28 July, raises global awareness of viral hepatitis and promotes prevention, testing, treatment, and vaccination. The date commemorates the birth of Dr. Baruch Blumberg, who discovered the hepatitis B virus and developed the first vaccine against it. As of 2022, approximately 304 million people worldwide are living with chronic hepatitis B or C infection. An estimated 2.2 million new infections and 1.3 million deaths occurred in the same year, with Hepatitis B Virus (HBV) accounting for the majority of the deaths. In 2016, WHO established the goal of eliminating viral hepatitis as a public health threat by 2030, aiming for a 90% reduction in new infections and a 65% reduction in mortality from 2015 levels. There has been slow progress to achieving this target and some of the barriers include low healthcare access, particularly in low- and middle-income countries, insufficient vaccination coverage especially the hepatitis B birth dose in regions such as Africa and limited public awareness. The 2025 theme, “Take Action. Test, Treat, and Vaccinate,” calls for urgent action to scale up testing, ensure access to affordable antiviral and curative therapies, and improve vaccine coverage to meet global elimination targets.

### 1<sup>st</sup> August, 2025: World Lung cancer day



World Lung Cancer Day, held annually on August 1, is a global initiative dedicated to raising awareness about lung cancer, its impact, and the importance of prevention, early detection, and advanced treatments. Established in 2012 by the Forum of International Respiratory Societies (FIRS) in collaboration with other health organizations, the day focuses on educating the public about risk factors such as smoking, air pollution, and occupational exposures, while advocating for research and improved access to care. World Lung Cancer Day serves as a platform to support those affected by the disease and to emphasize the critical need for collective action in the fight against lung cancer.

### 1-7<sup>th</sup> August, 2025: World breast feeding week



Supported by the World Health Organization, United Nations Children's Fund (UNICEF), and numerous Ministries of Health along with civil society partners, World Breastfeeding Week takes place during the first week of August each year. Breastfeeding is recognized as one of the most effective methods for ensuring the health and survival of children; however, currently, less than half of infants under six months are exclusively breastfed. In 2018, a resolution from the World Health Assembly endorsed World Breastfeeding Week as a significant health promotion initiative. Each year features a different theme, aiming to foster supportive environments that assist women in breastfeeding. This includes community and workplace support, adequate protections in government policies and laws, and the dissemination of information regarding the benefits and strategies of breastfeeding.

### 1-30<sup>th</sup> September, 2025: World Polycystic Ovary Syndrome Awareness month



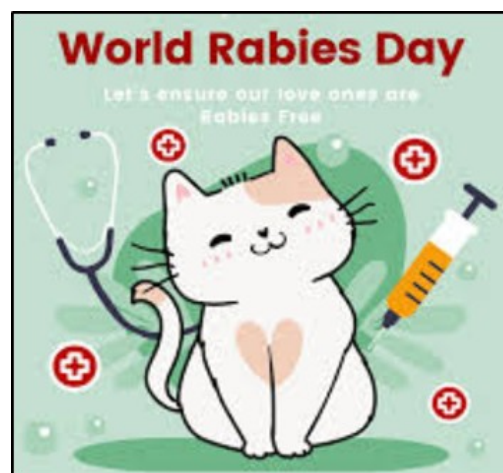
During the month of September, Polycystic Ovary Syndrome (PCOS) Awareness Month seeks to enhance the lives of women impacted by PCOS by fostering public comprehension of the condition and advocating for early diagnosis and effective management. PCOS is recognized as one of the most prevalent hormonal disorders affecting women of reproductive age and is linked to various complications, such as infertility, type 2 diabetes, cardiovascular diseases, and mental health issues. In 2019, the global point prevalence of PCOS was estimated to be 1,678 per 100,000 women, with an incidence rate of 59.8 per 100,000. Since 1990, the prevalence of this condition has increased by 30%. Despite its significant effects, PCOS frequently remains undiagnosed due to insufficient awareness and limited training among healthcare professionals. Enhancing public and clinical awareness, investing in research, and ensuring access to diagnosis and treatment are essential steps in tackling this escalating health issue.

**13<sup>th</sup> September, 2025: World Sepsis day**

World Sepsis Day is commemorated every year on 13 September to enhance awareness regarding sepsis, a critical condition resulting from the body's severe reaction to infection. Annually, sepsis accounts for approximately 11 million fatalities worldwide, representing nearly one in five deaths globally. This condition predominantly impacts at-risk groups, such as newborns, elderly individuals, and those with compromised immune systems. Strategies for prevention encompass the enhancement of hygiene practices, increasing access to vaccinations, and encouraging the prompt identification and treatment of infections. Educational and awareness initiatives aimed at both healthcare providers and the general populace are essential for decreasing the number of deaths associated with sepsis.

**17<sup>th</sup> September, 2025: World patient safety day**

On 17 September, World Patient Safety Day unites various stakeholders from the health sector—including patients, caregivers, health professionals, and policymakers—to promote safer healthcare systems. Instituted by WHO Member States via Resolution WHA 72.6, this day highlights the global significance of patient safety in providing quality healthcare. It encourages initiatives aimed at minimizing medical errors, enhancing communication between patients and providers, and reinforcing infection control.

**28<sup>th</sup> September, World Rabies Day**

World Rabies Day, commemorated each year on 28 September, aims to raise awareness about rabies prevention and control. Rabies causes an estimated 59,000 human deaths annually, with the majority occurring in Asia and Africa. The disease is almost always fatal once symptoms appear, yet it is entirely preventable through vaccination of dogs and proper post-exposure treatment to victims of dog bites. The WHO and global partners have set the goal of eliminating human deaths from dog-mediated rabies by 2030. Mass dog vaccination, community awareness, and improved access to post-exposure prophylaxis are key strategies in achieving this target.

